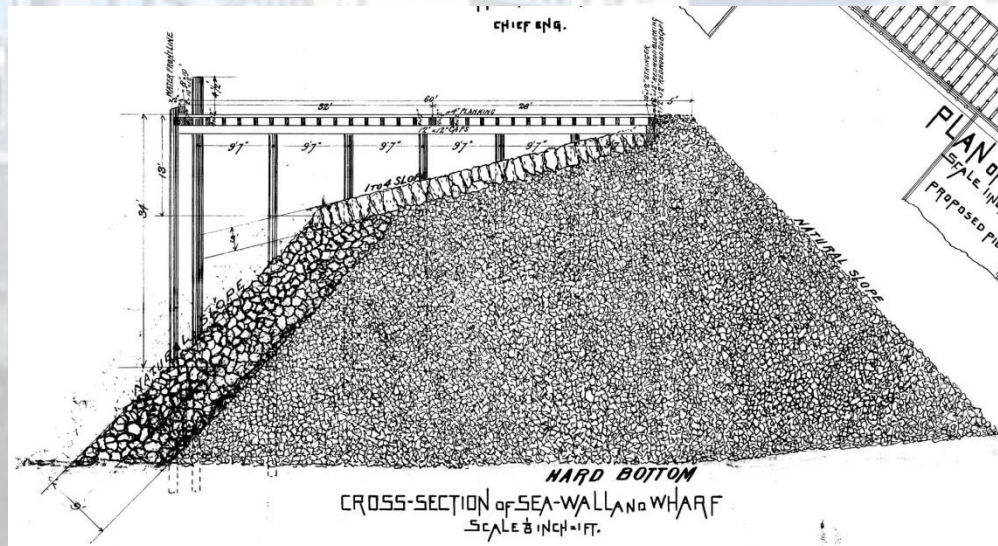


# The Northern Waterfront Seawall History and Earthquake Performance



**Waterfront Plan Working Group Meeting  
April 13, 2016**

**Steven Reel, PE - Project Manager, Engineering Division, Port**

# The Northern Waterfront Seawall History and Earthquake Performance



## Kobe's Last Game



Meeting

Division, Port



## Warrior's 73



## front Seawall ke Performance



## Kobe's Last Game



## Meeting

Division, Port



## Warrior's 73



## Kobe's Last Game



## Port's Tai Trang Survivor Episode 9



# Presentation Outline

- **History of the Seawall**
- **Past Performance**
- **Earthquake Vulnerability Study**
- **Case Studies**



# The Great Seawall stretches from Fisherman's Wharf to Mission Creek

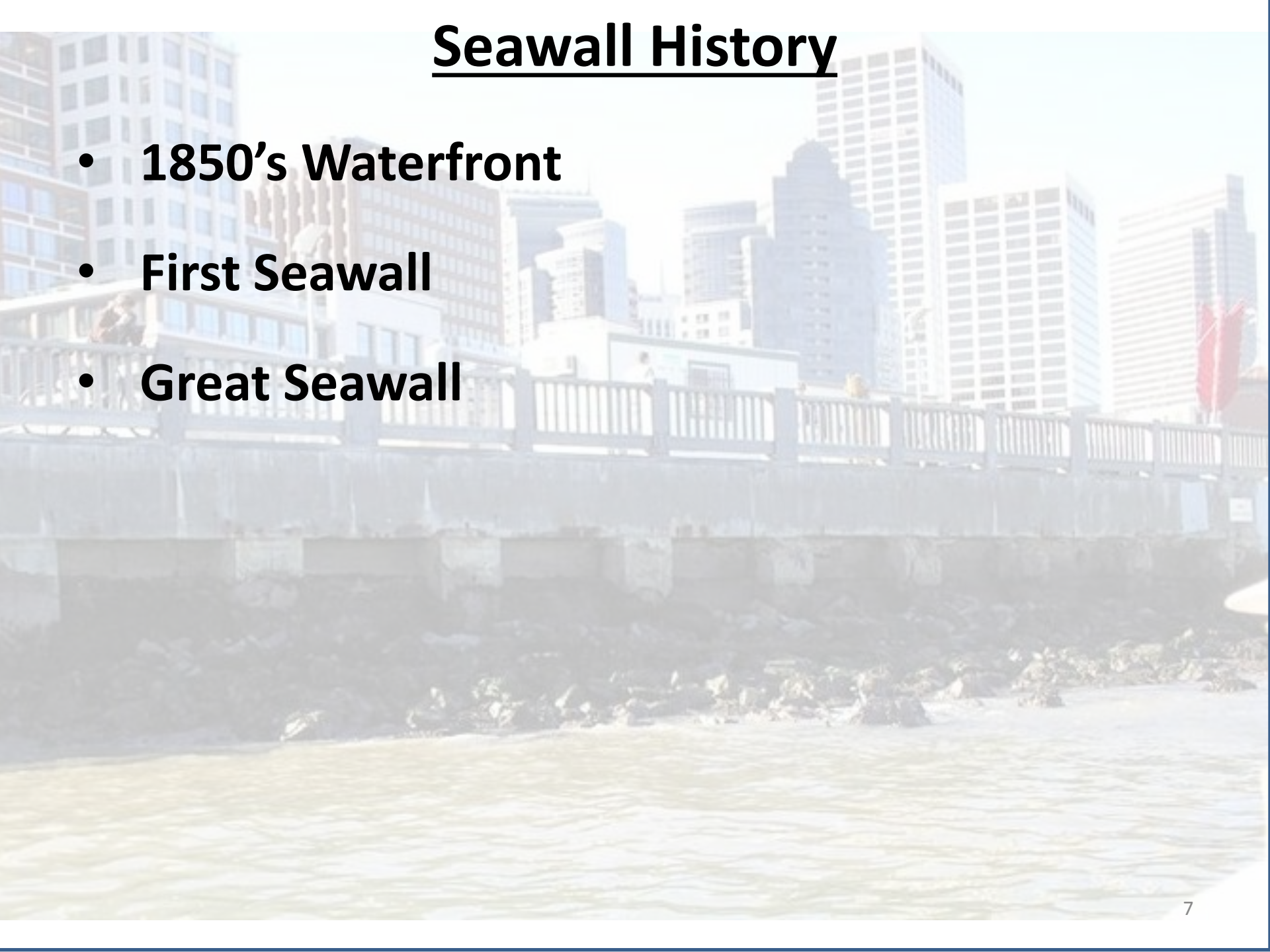
## Study Boundary is similar to the original shoreline





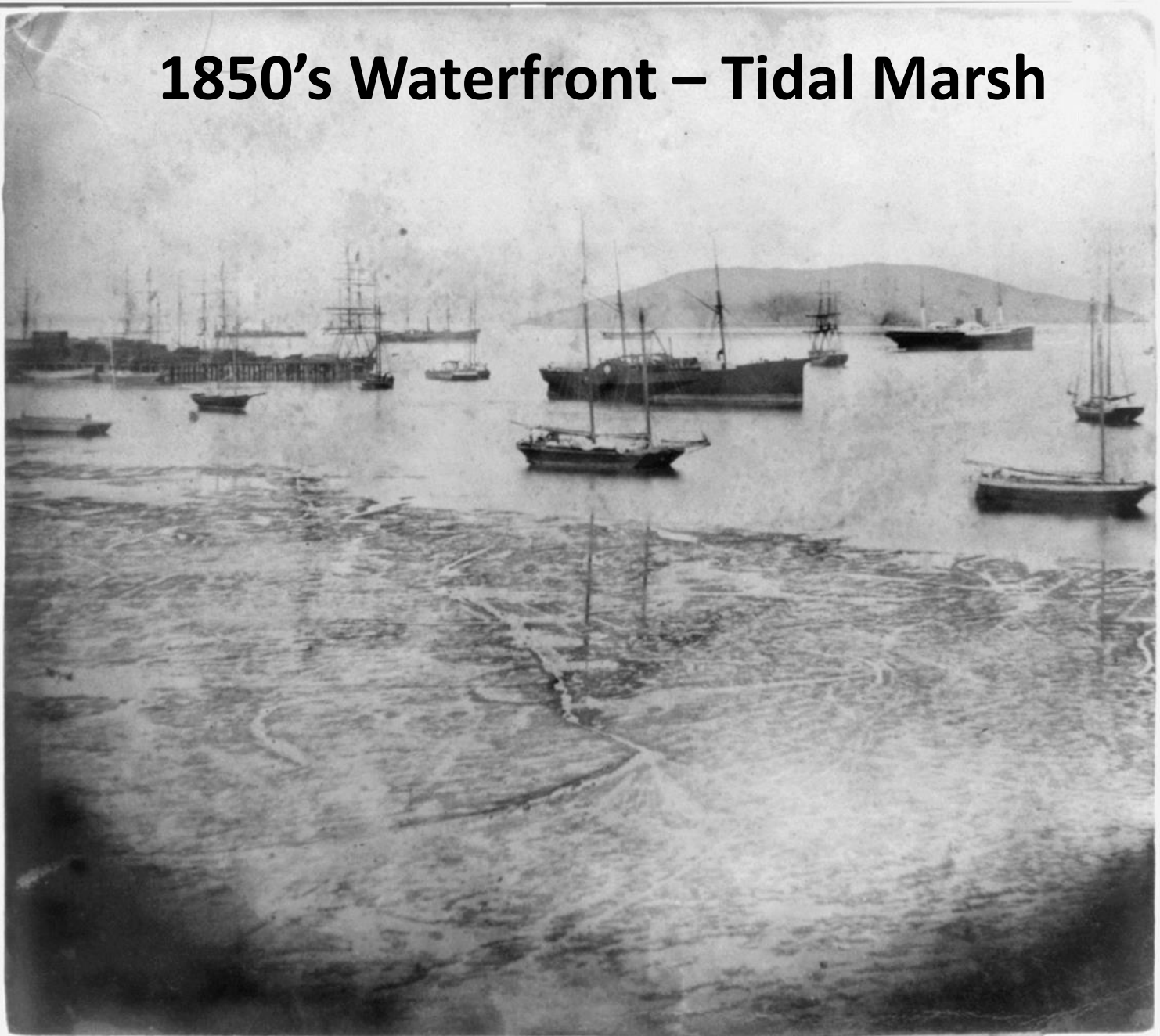
# Seawall History

- **1850's Waterfront**
- **First Seawall**
- **Great Seawall**





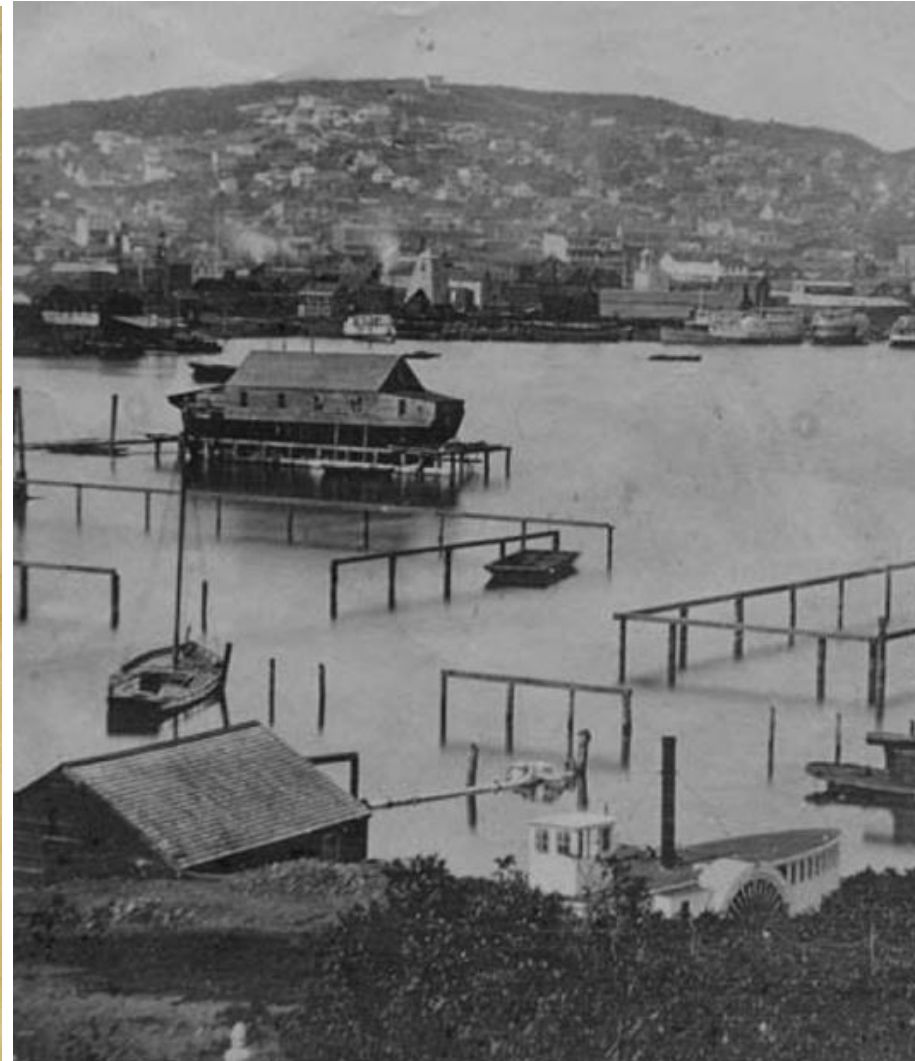
# 1850's Waterfront – Tidal Marsh



387. Ebb Tide, South Beach, San Francisco.

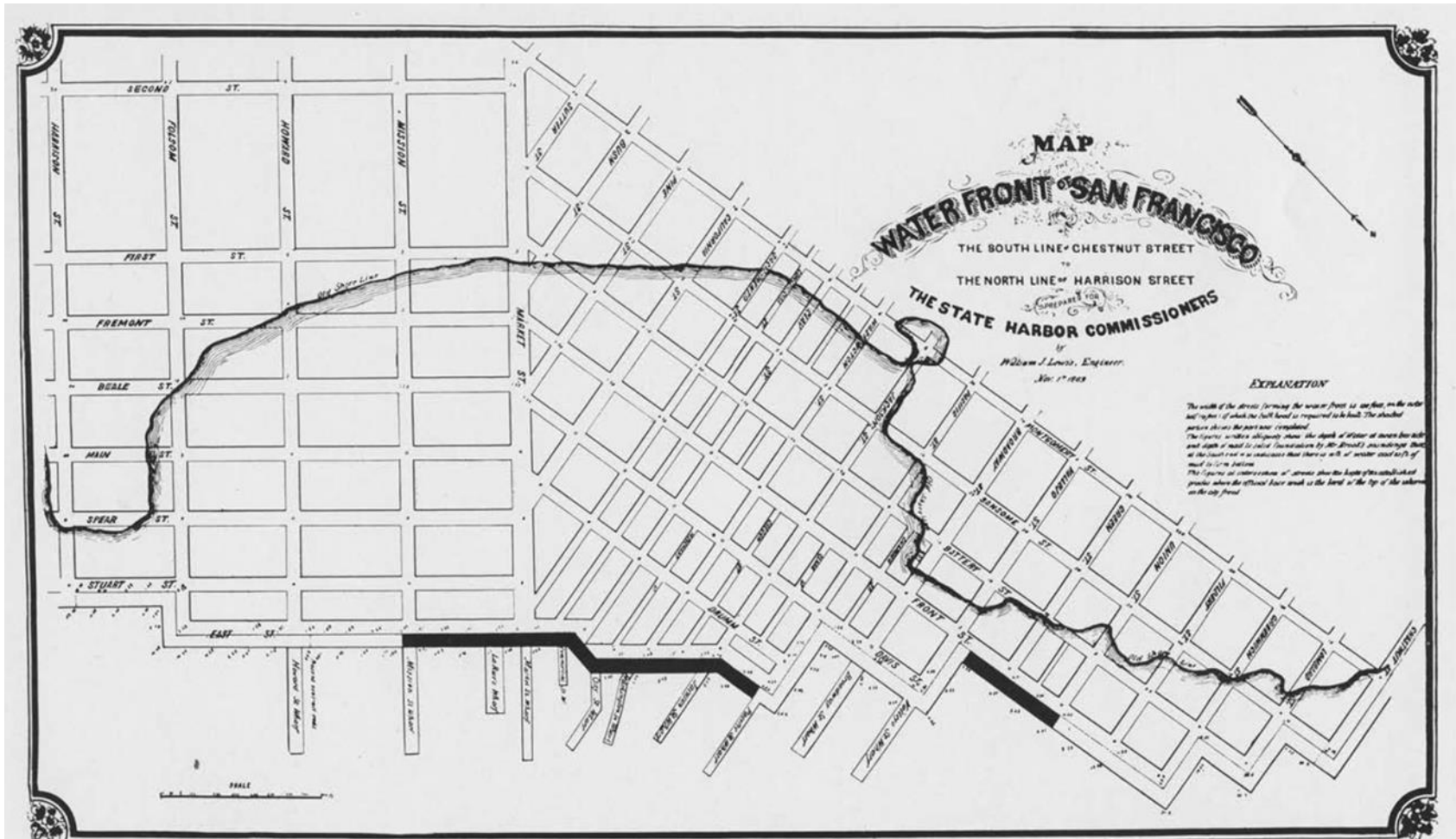


# 1851 Map & Yerba Buena Cove





# First Seawall (1866 – 1969)

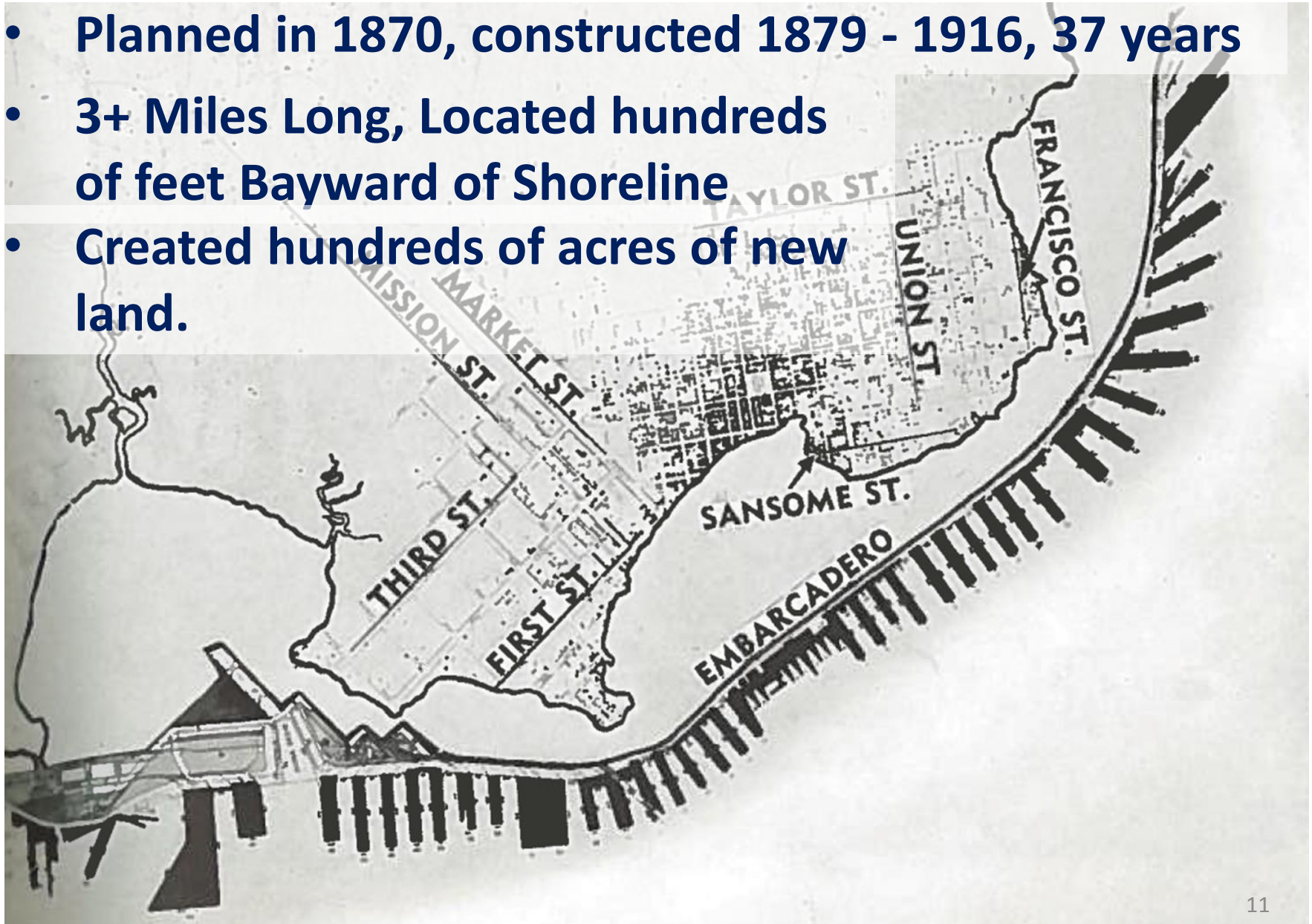


Map from the first survey made for the new State Harbor Commissioners. The waterfront has been built out a long way from the shoreline of 20 years earlier, but compare with the waterfront map of today at the back of this report

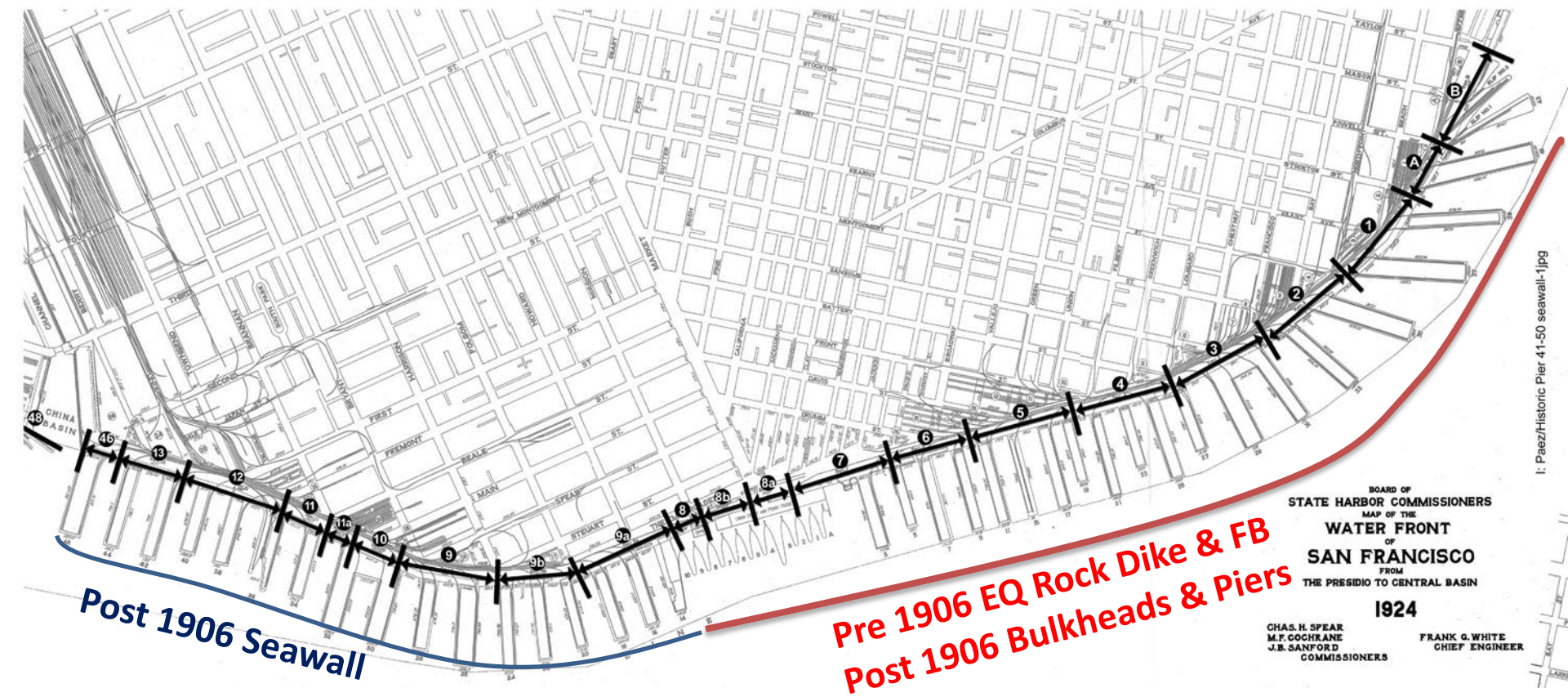


# Great Seawall History

- Planned in 1870, constructed 1879 - 1916, 37 years
- 3+ Miles Long, Located hundreds of feet Bayward of Shoreline
- Created hundreds of acres of new land.

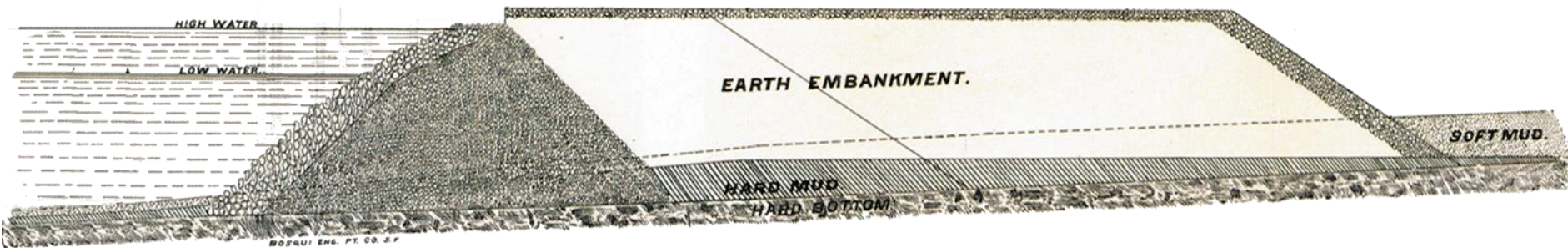






**The Seawall is a complex and Historic Resource that  
is the foundation of the Northern Waterfront  
22 Original Seawall Sections  
55+ Combinations of Bulkheads and Wharves  
Modifications & Repairs throughout 100 years**

# Great Seawall – Typical Early Construction



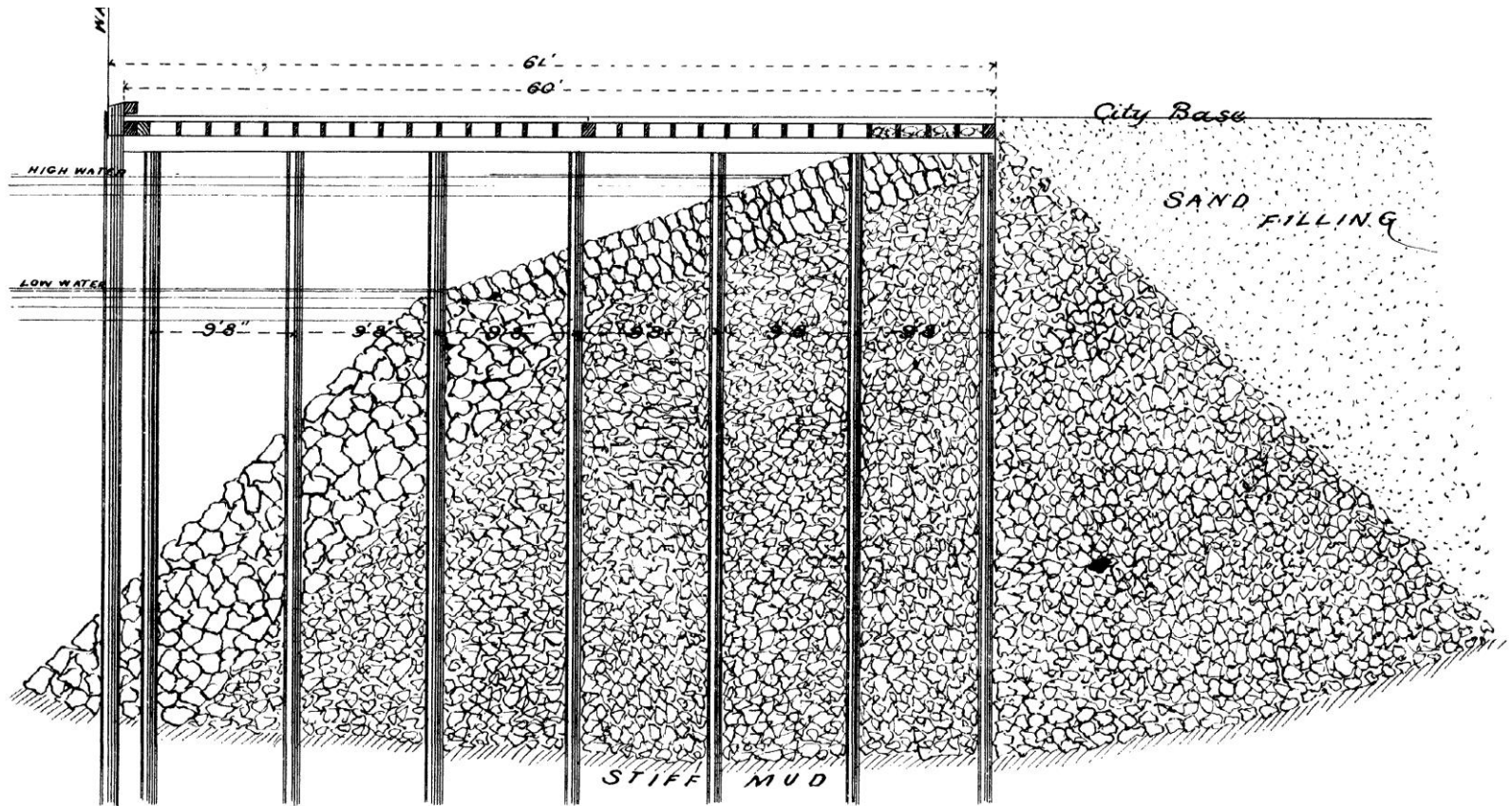
**TRANSVERSE SECTION of SEA WALL and THOROUGHFARE.**

SCALE 20 ft. = 1 INCH.



# Great Seawall – Early Construction (1879-1893)

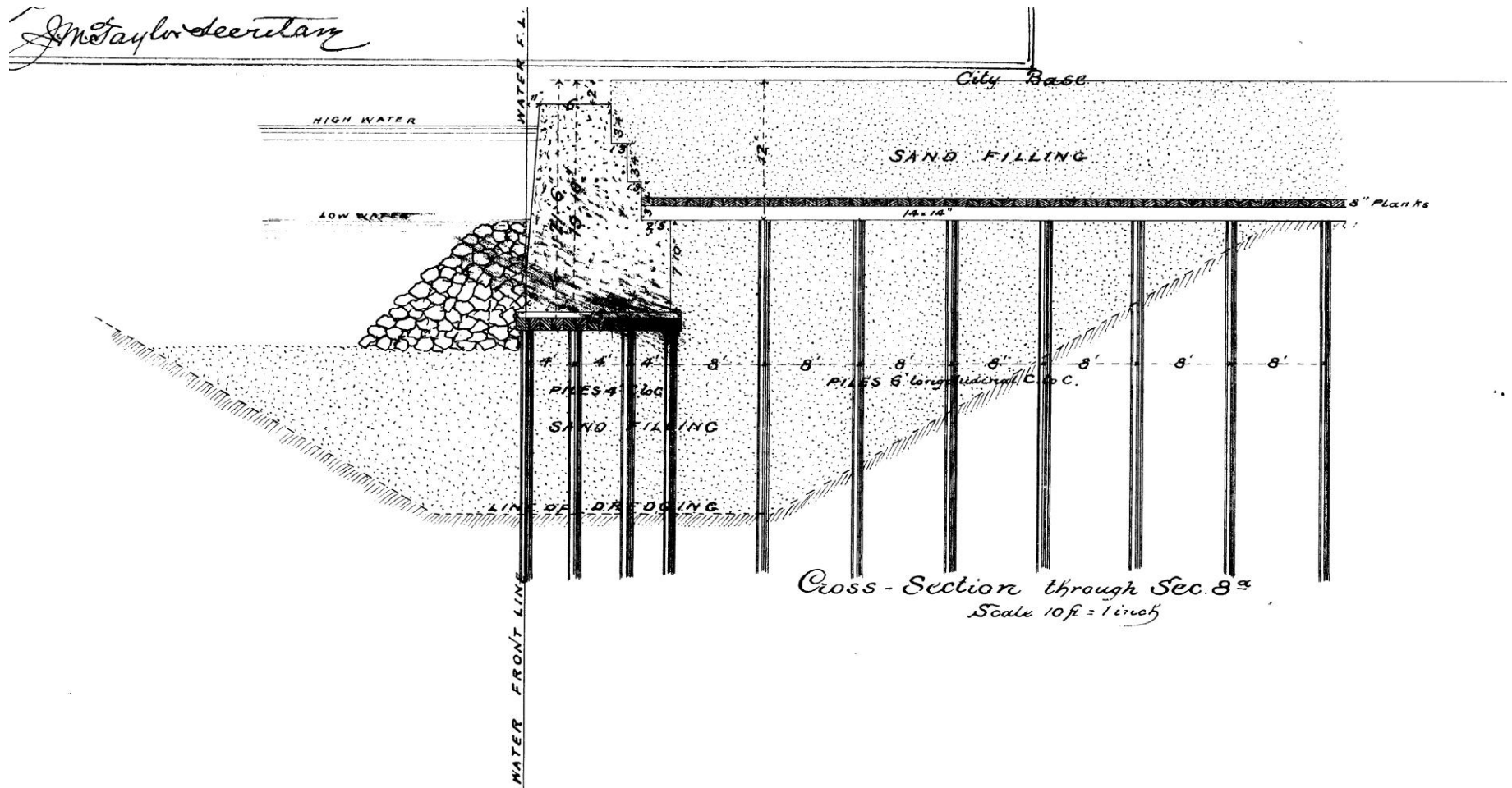
A, 1, 2, 3, 4, 5, 6, 7, B 1-1/2 Miles



*Cross-Section through Sec. 7*  
*Scale 10ft = 1 inch*

# Great Seawall – Ferry Building

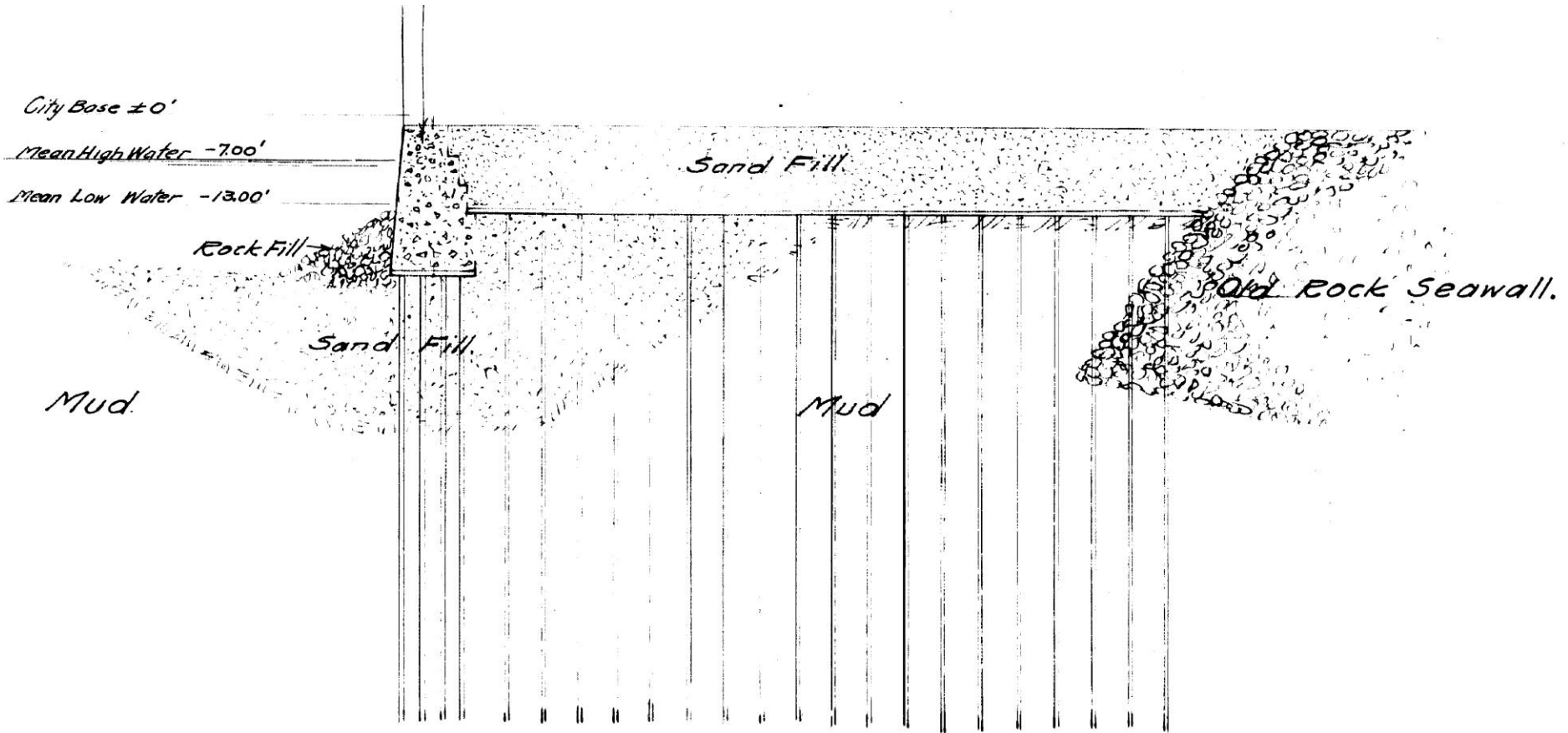
## Section 8a (1891-1893) & 8b (1888 – 1890)





# Great Seawall – Ferry Building

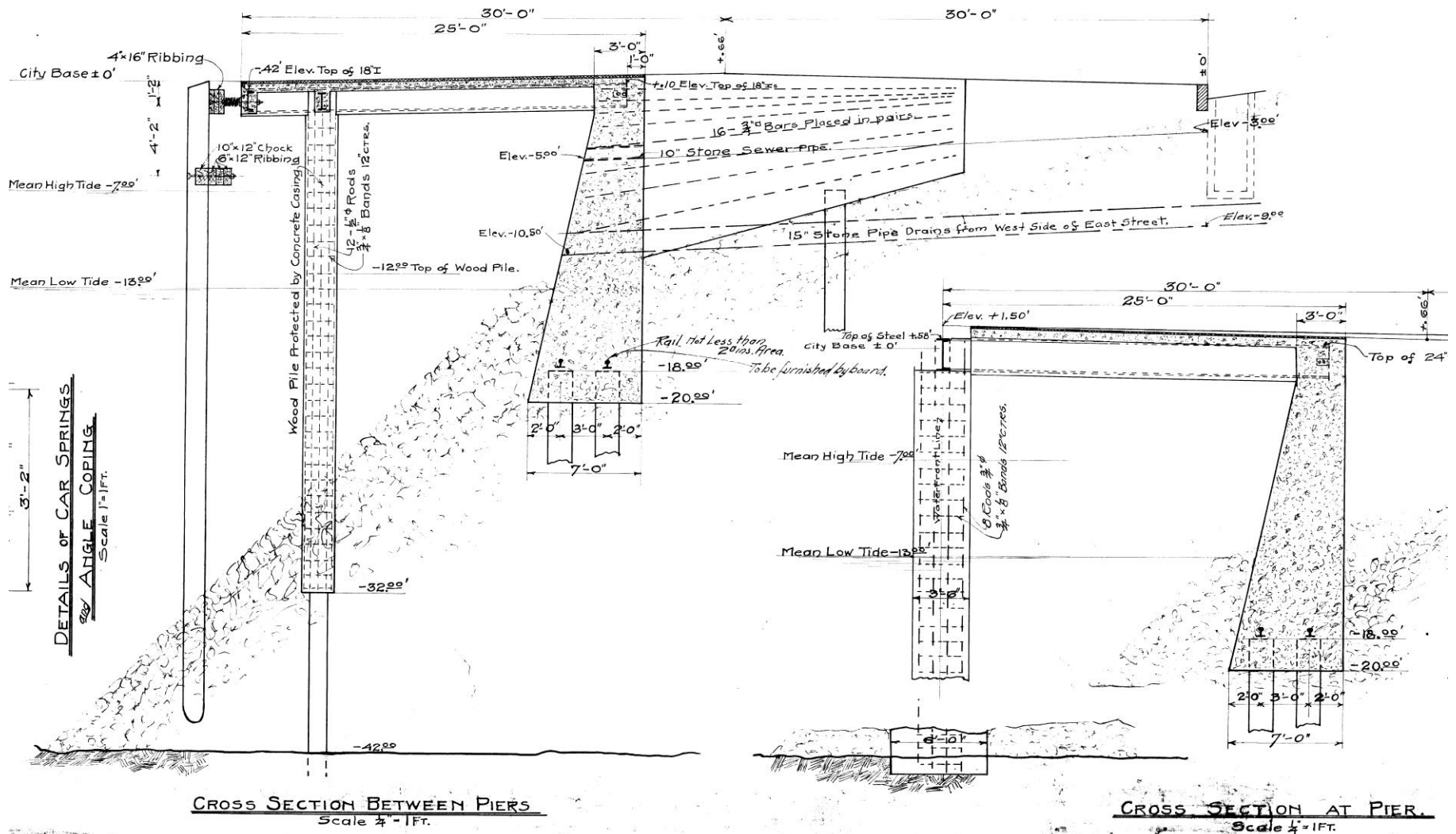
## Section 8a (1891-1893) & 8b (1888 – 1890)



Cross Section at Present Seawall Section #8<sup>b</sup>.

# Great Seawall – Later Construction

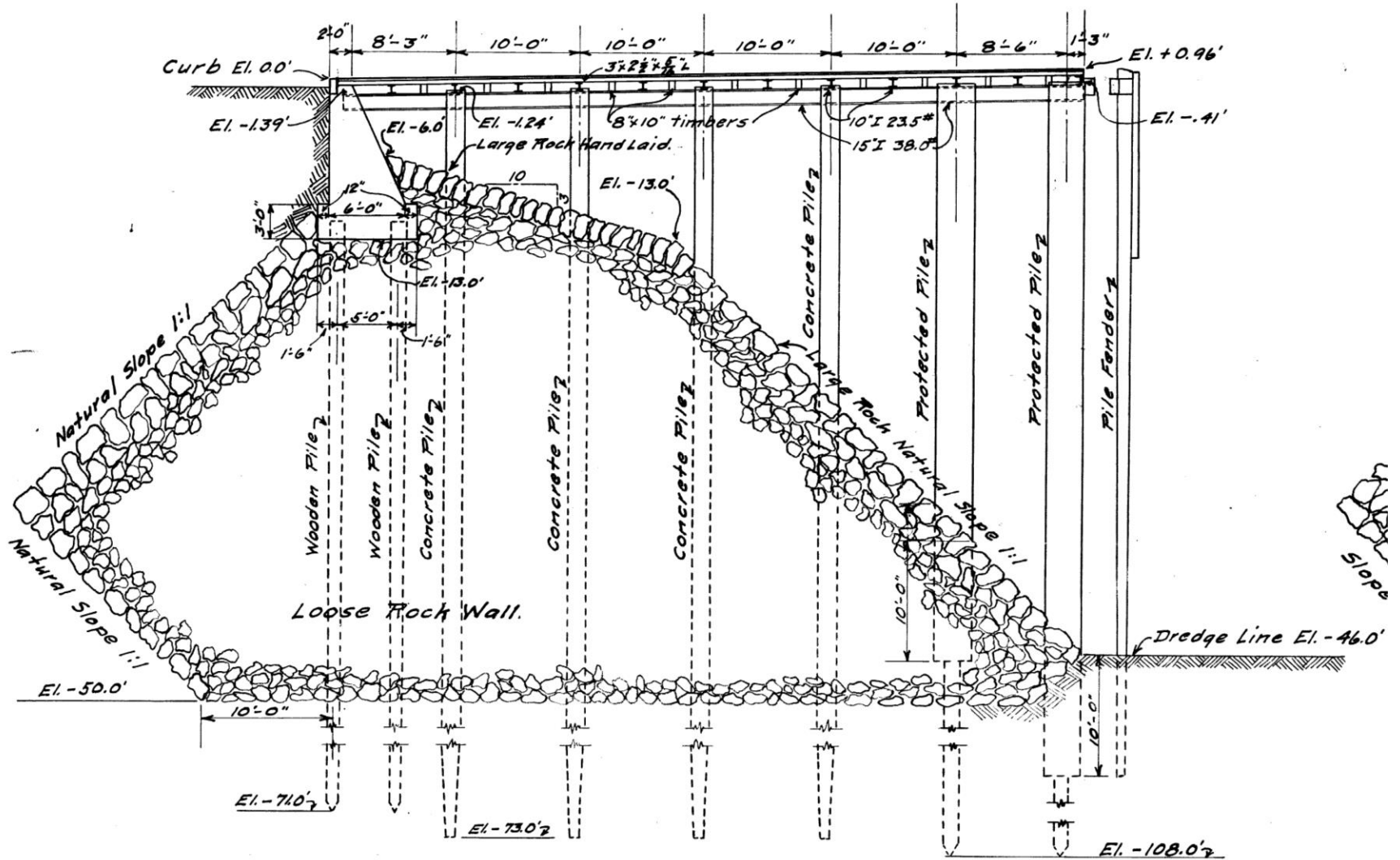
## Large Concrete Bulkhead - Section 11 (1909)





1993-39

# Great Seawall - Section9B (1912)



ELEVATION - SEC. "A-A"  
Scale  $\frac{1}{8}" = 1'-0"$



# Great Seawall – Constructed in the Bay

## Made possible hundreds of acres of new land



# Great Seawall - Section 11 (1909)

## Pier 34 & Pier 36





## Great Seawall - Section 8 (1910)

Construction was  
a major effort  
using technology  
of the day and  
employing  
thousands



# Great Seawall: Sect. 9A (1915)

## Looking Bayward over the Embarcadero "Canal"



SEC. 9A AND FIRE HOUSE APRIL 1<sup>ST</sup> 1915.



# Great Seawall (1932 Waterfront)



# Performance

- Settlement
- Condition
- 1906 EQ
- 1989 EQ



# 1906 Earthquake



- Ferry Building Completed 1903
- Rock Dike Seawall Sections Complete from Ferry Bldg to Fisherman's Wharf (B, A, 1, 2, 3, 4, 5, 6, 7, 8a, 8b)
- Rock Dike Seawall Section 13 near Mission Creek



PHOTOGRAPH OF  
**SAN FRANCISCO IN RUINS**  
FROM LAWRENCE CAPTIVE AIRSHIP  
2000 FEET ABOVE SAN FRANCISCO BAY  
OVERLOOKING WATER FRONT.  
SUNSET OVER GOLDEN GATE.

## 1906 EQ – Ferry Building





1906 EQ – Ferry Building



**1906 EQ – Foot of Market St**



**1906 EQ – Embarcadero (East St)**





FN-35576

*Result of Earth-quake on East St. near the Ferry.*

**1906 EQ – Embarcadero near Lombard**



**1906 EQ – Embarcadero near Lombard**





**1906 EQ – Mission St Pier No. 2**





**1906 EQ – Ferry Building**

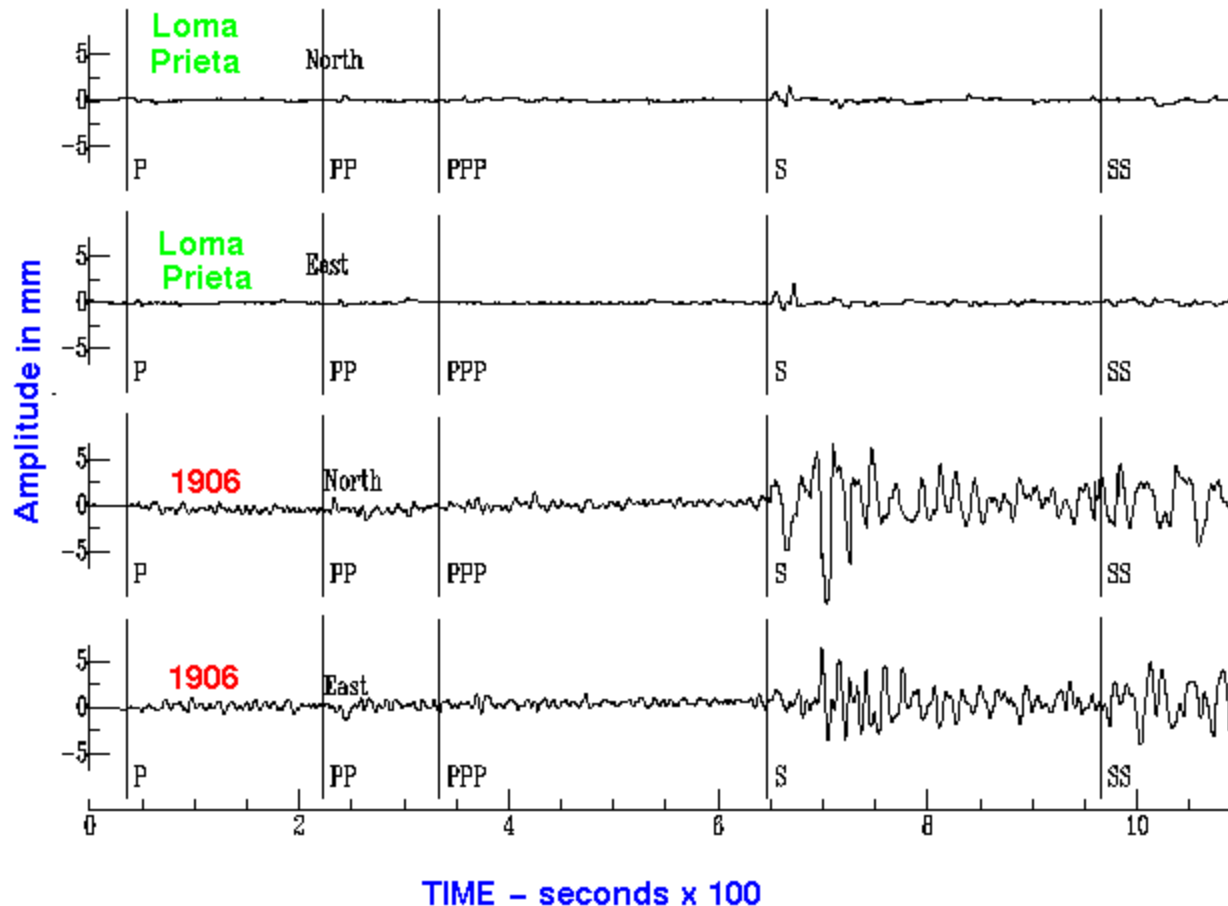
# 1989 Loma Prieta Earthquake



# 1906 vs 1989 Loma Prieta Earthquake

## Ground shaking recorded in Germany

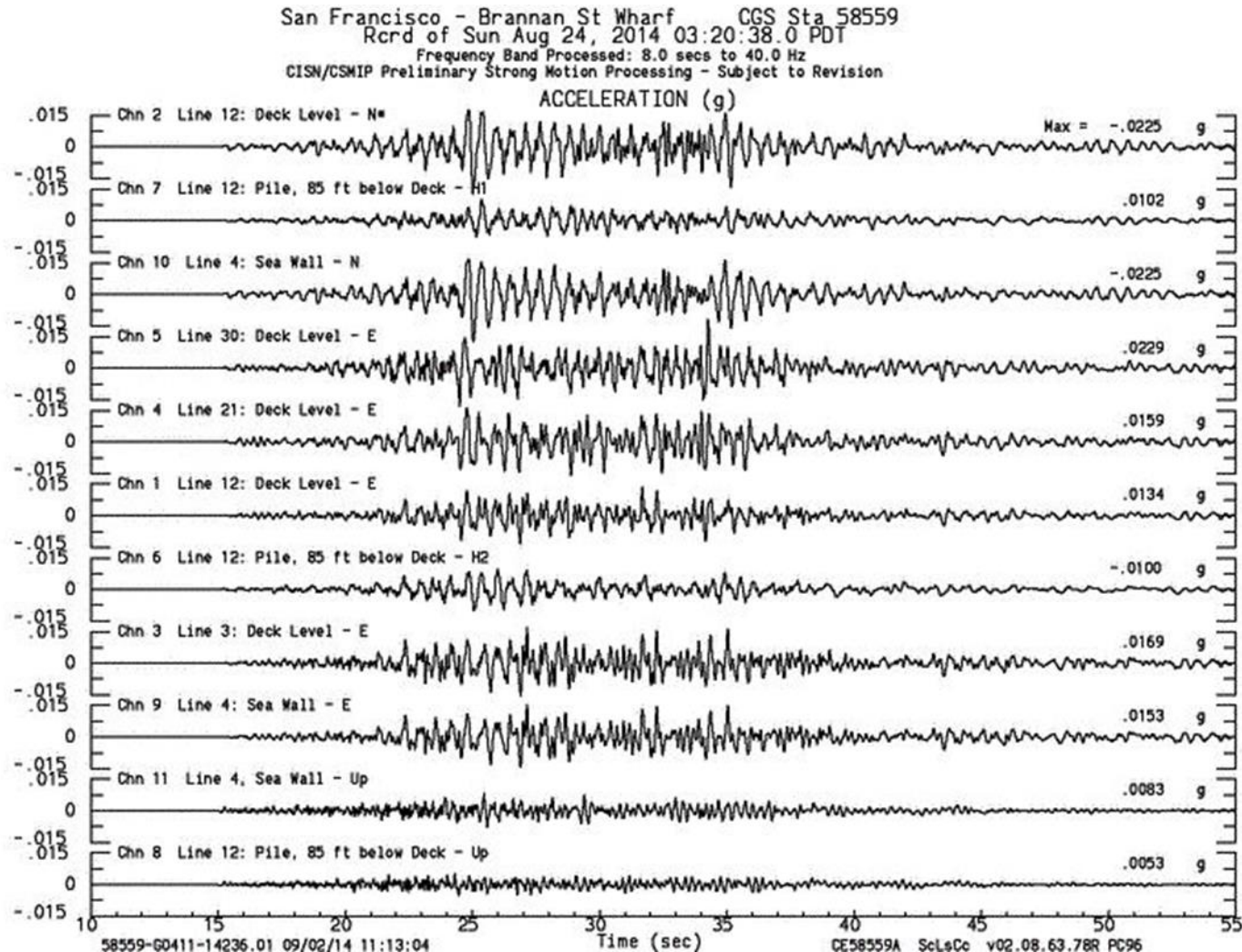
Comparison of 1906 and Loma Prieta records at Gottingen, Germany





# 2014 South Napa Earthquake (M6.0, 29 mi)

## Strong Motion Recording from Brannan St Wharf

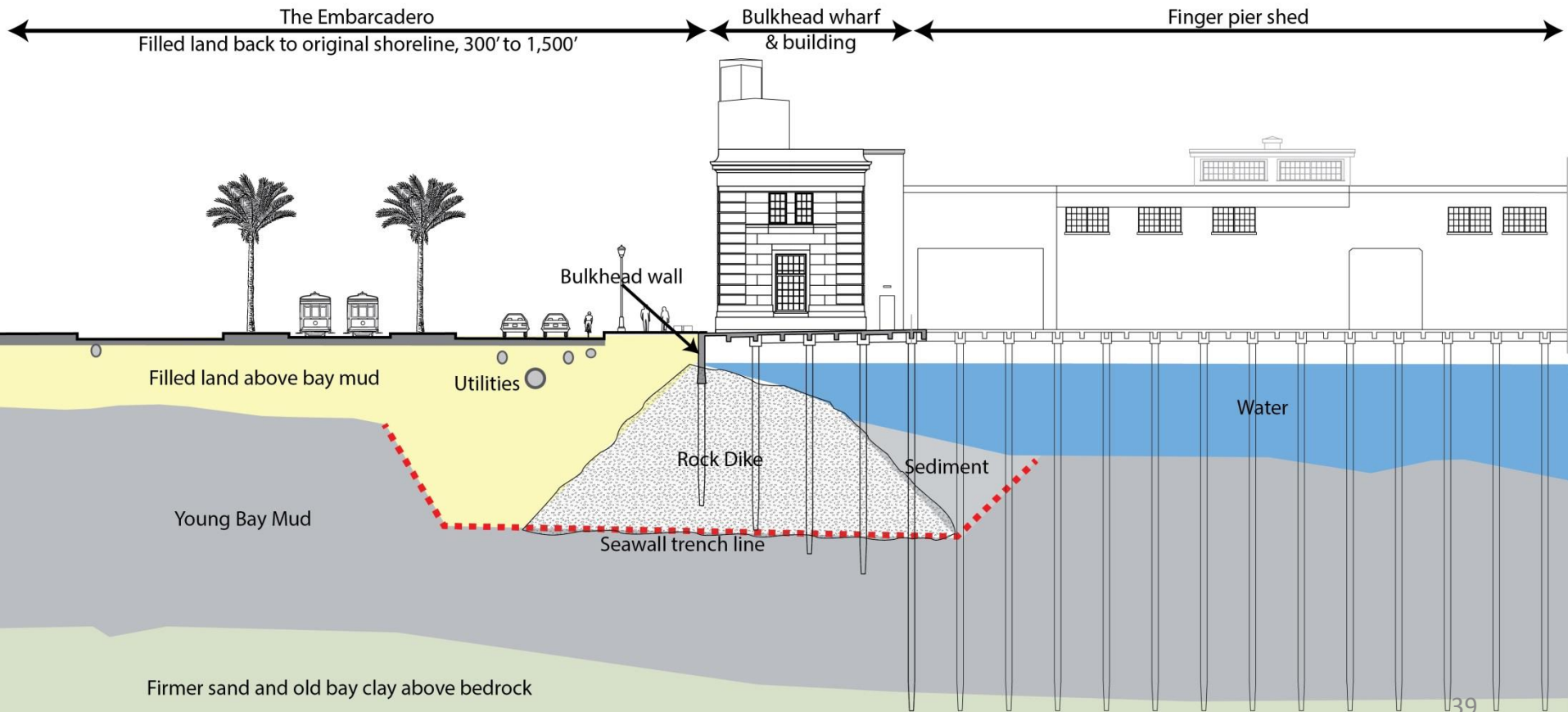


# Earthquake Vulnerability Study

- **Ground Mapping**
- **Seismic Hazard – Ground Shaking**
- **Stability, Lateral Spreading, and Settlement Analysis**
- **Vulnerabilities**
- **Flooding**
- **Impacts**
- **Mitigations**

# Seawall – Existing Conditions, Typical

Seawall = Rock Dike, Bulkhead Wall, Bulkhead Wharf





# **EQ Vulnerability Study Contract Scope**

Prime Consultant:

**GHD/GTC JV**

Peer Review:

**COWI/Langan**

- Establish Zone of Influence
- Develop detailed subsurface maps & profiles
- Generate site specific earthquake hazard ground shaking trends
- Analyze Seawall for stability and impact upon lateral spreading and settlement of Embarcadero
- Calibrate with 1906 & 1989 EQ observations

## EQ Vulnerability Study Contract Scope

- Structural analysis of select bulkhead walls and wharves (IN PROGRESS)
- Map utilities and assess impacts (IN PROGRESS)
- Assess post earthquake flood hazards
- High level economic impact analysis
- Develop conceptual level mitigation measures
- Rank and prioritize areas for mitigation and/or detailed investigation (NEXT STEPS)



# LEGEND

- Seawall Bulkhead
- Zone of Influence, within 1200 feet of the Seawall Bulkhead and within the Lateral Spread Hazard Zone
- Historic Geotechnical Borings
- 5 foot Contour of Thickness of Artificial Fill

0 600 1200 2400 Feet

## Subsurface Mapping – Artificial Fill Thickness


The Study Team collected existing geotechnical borings and cataloged in GIS to create subsurface maps of the soils within the Zone of Influence





#### LEGEND

 Seawall Bulkhead

 Zone of Influence, within 1200 feet of the Seawall Bulkhead and within the Lateral Spread Hazard Zone

 Historic Geotechnical Borings

 10 foot Contours of Thickness of Young Bay Mud

## Subsurface Mapping – Young Bay Mud Thickness





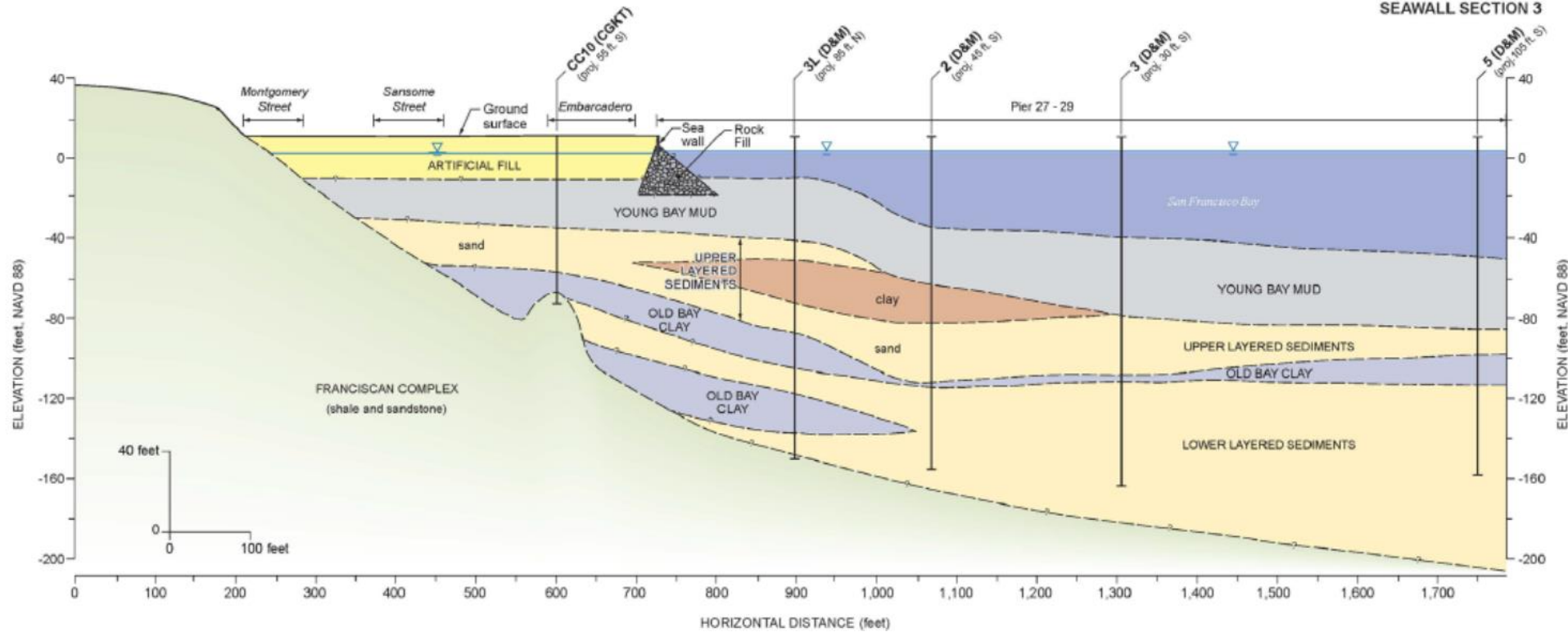
## LEGEND

-  Seawall Bulkhead
-  Zone of Influence, within 1200 feet of the Seawall Bulkhead and within the Lateral Spread Hazard Zone
-  Historic Geotechnical Borings
-  20 foot Contours of Elevation of Top of Bedrock (NAVD88)

0 600 1,200 2,400 Feet

# Subsurface Mapping – Bedrock Elevation

GEOLOGIC PROFILE  
THROUGH  
SEAWALL SECTION 3

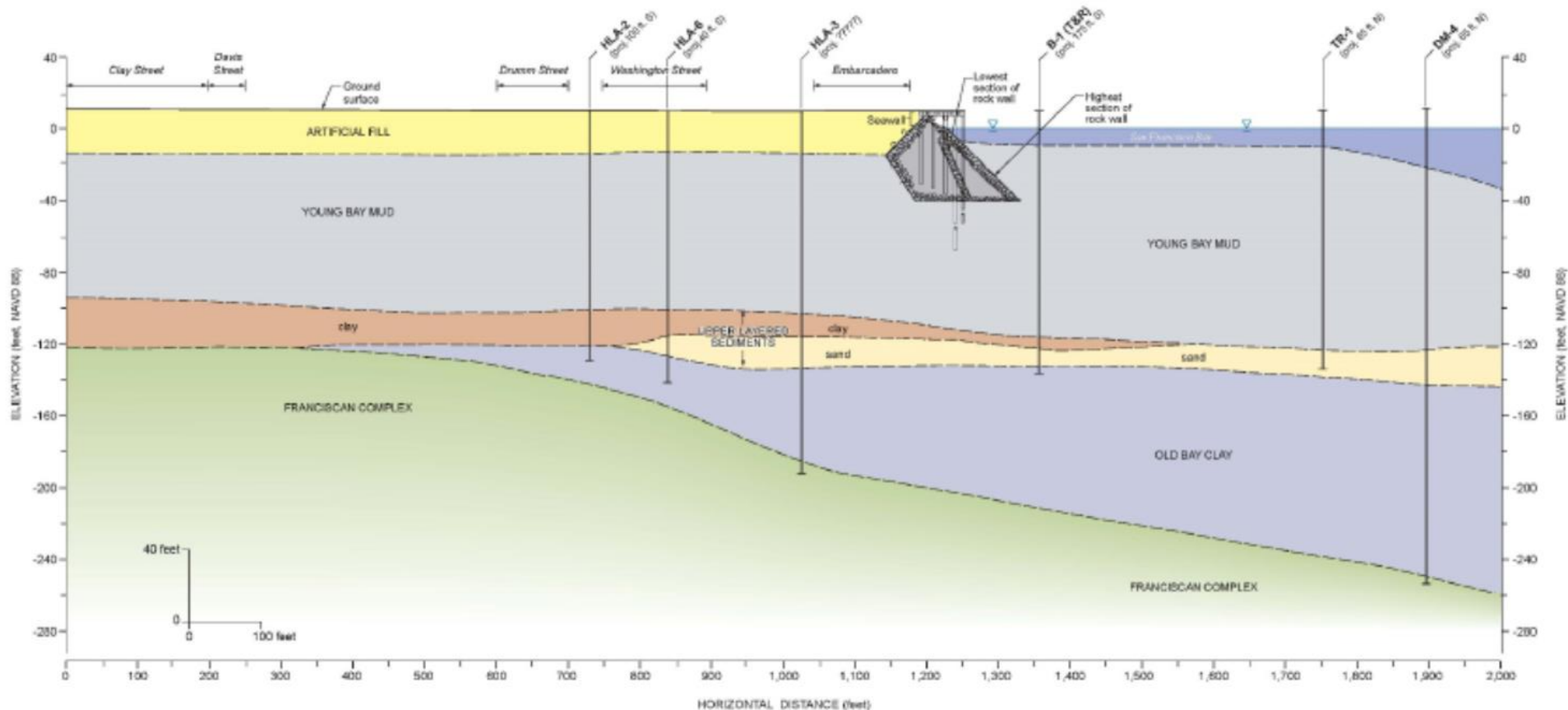


The Study Team chose 8 representative sections for detailed analysis

## Geotechnical Section Section 3 - Vicinity of Pier 29

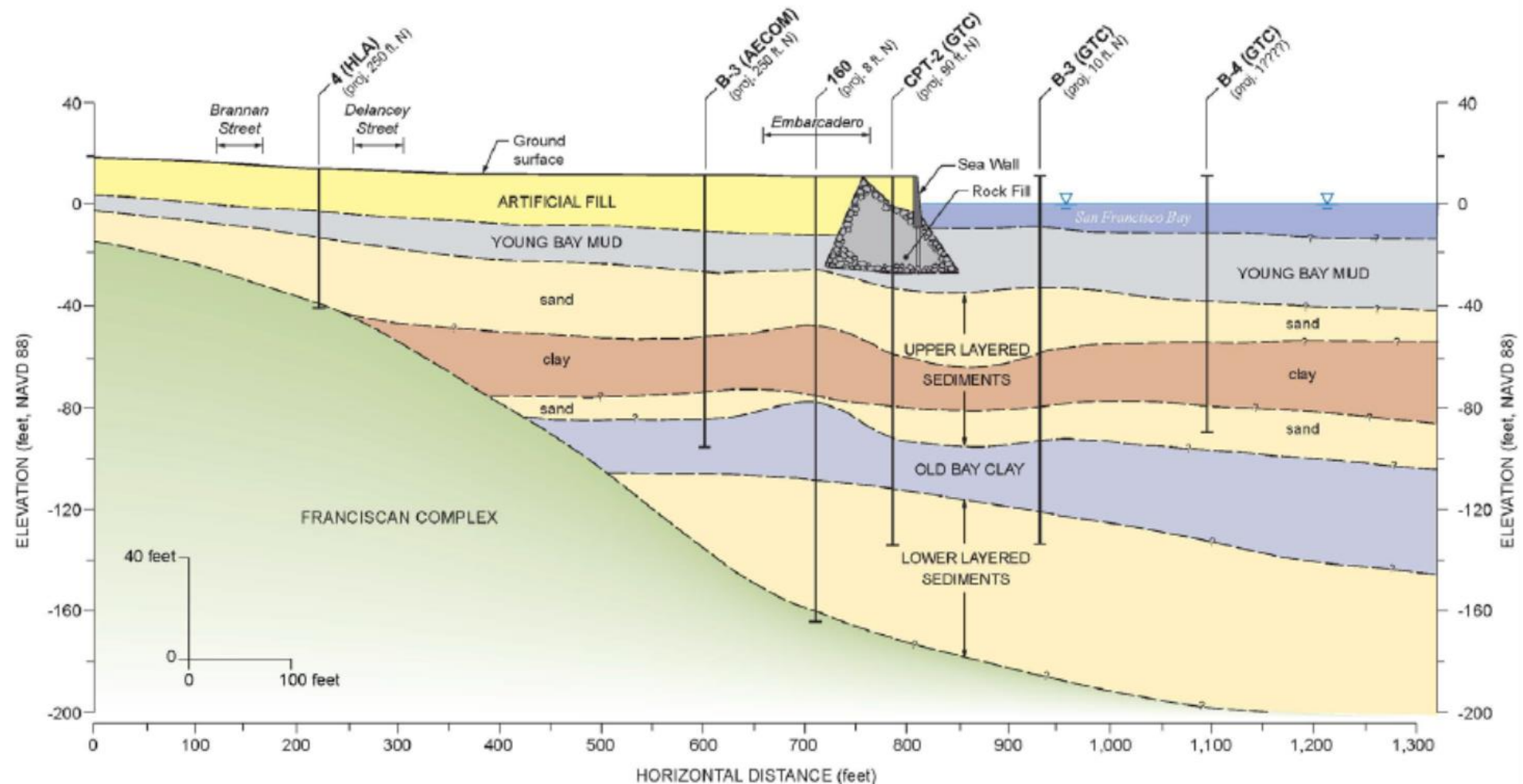


GEOLOGIC PROFILE  
THROUGH  
SEAWALL SECTION 7

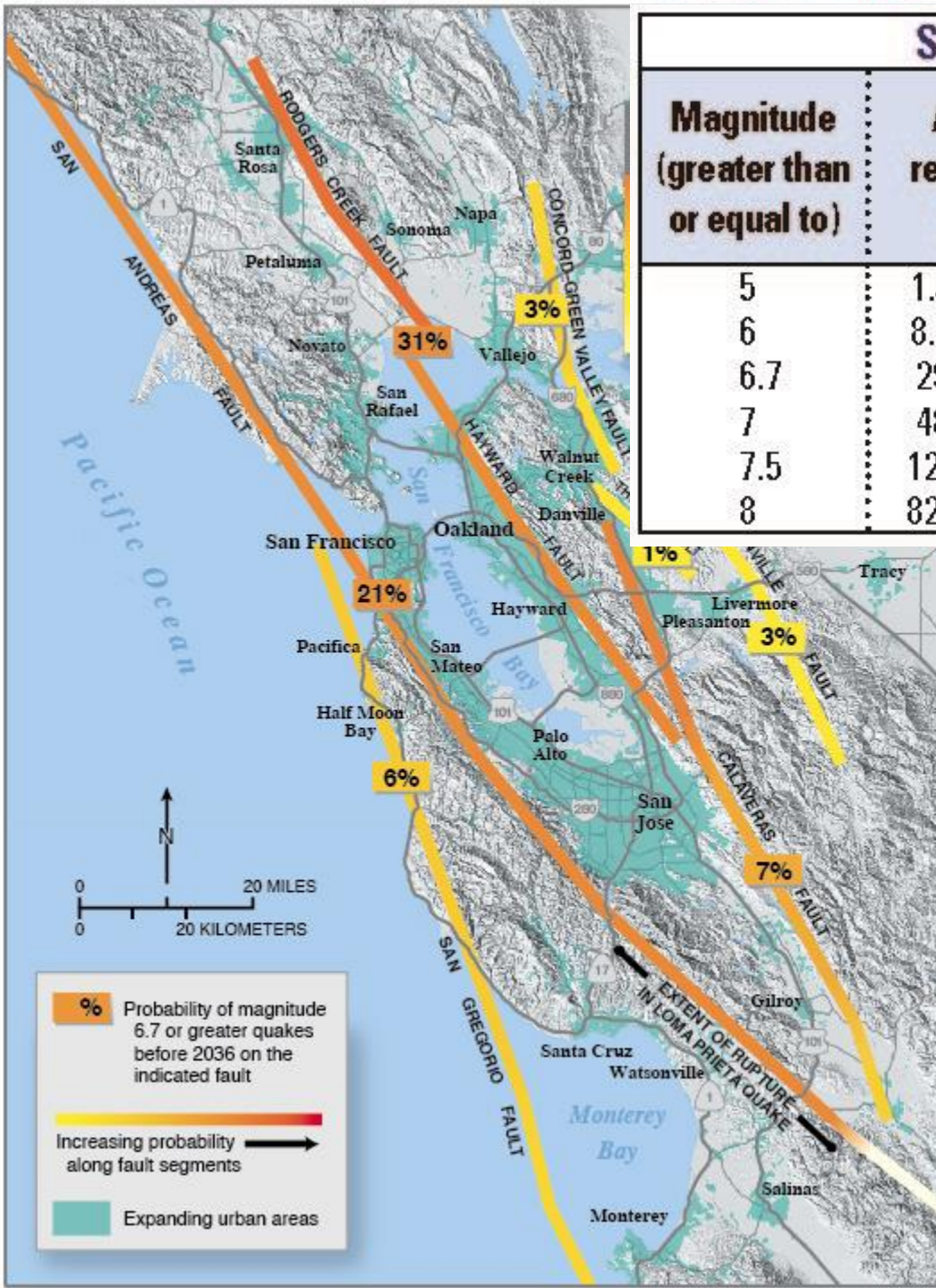


# Geotechnical Section Section 7 - Vicinity of Pier 3

GEOLOGIC PROFILE  
THROUGH  
SEAWALL SECTION 12



# Geotechnical Section Section 12 – Vicinity of Pier 38

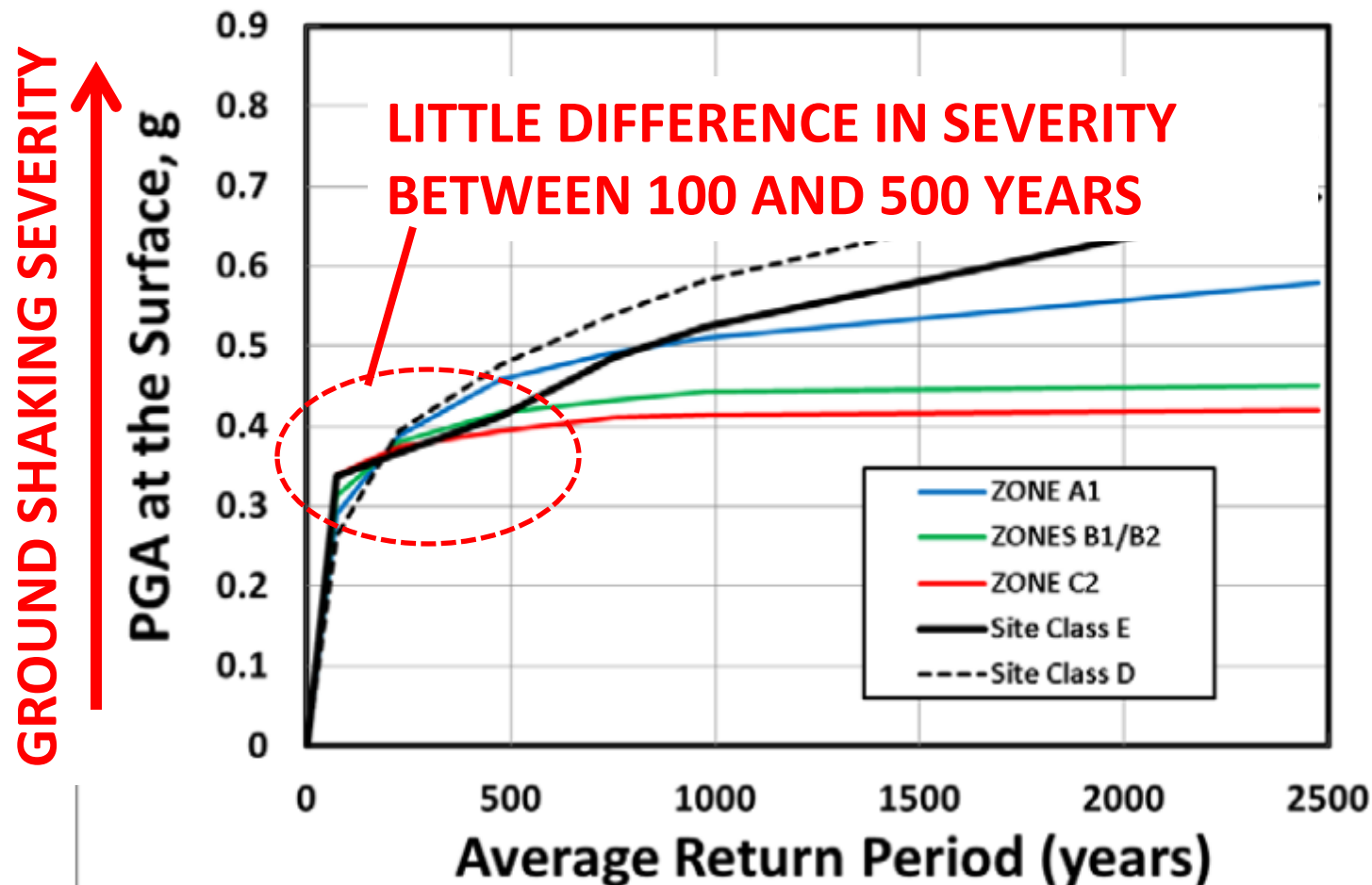


**USGS WORKING GROUP  
ON CALIFORNIA  
EARTHQUAKE  
PROBABILITIES  
2014 UPDATE**

**72% PROBABILITY OF  
MAJOR EARTHQUAKE  
BY 2044**

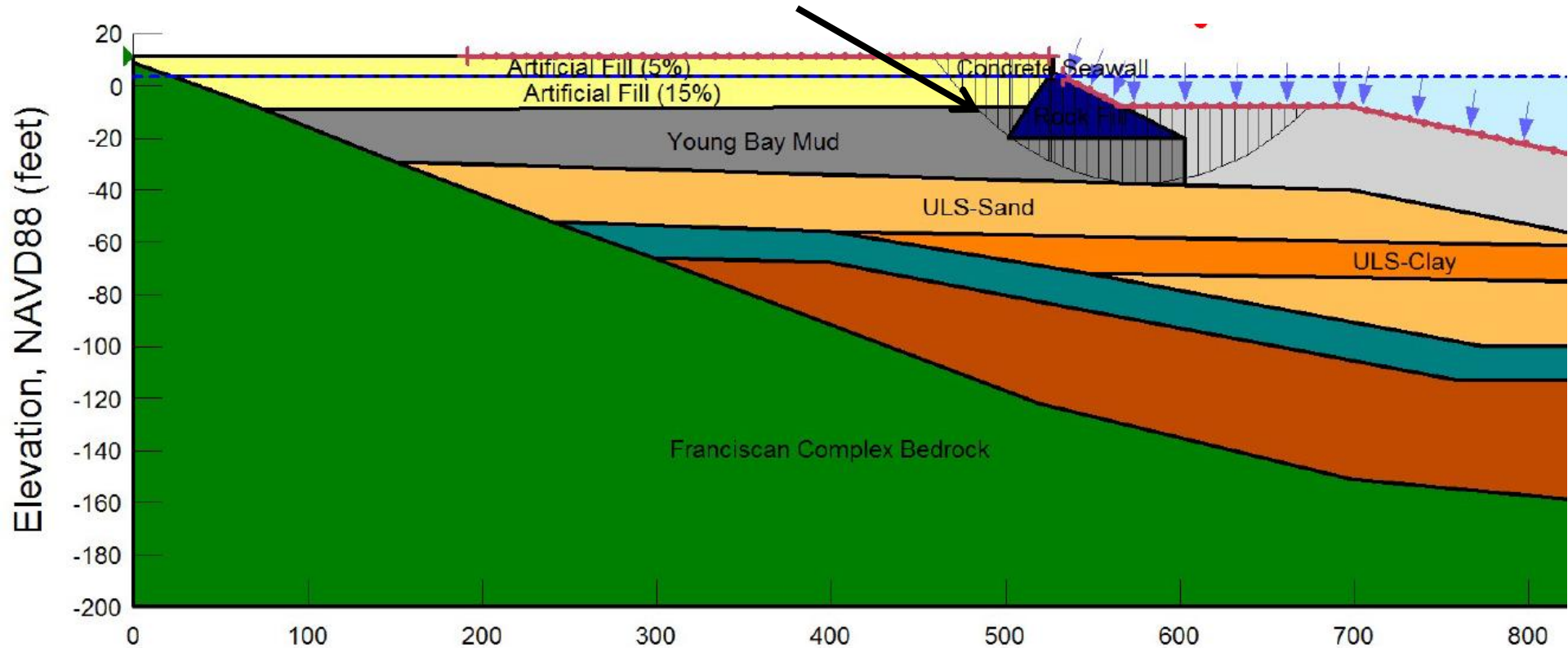


## Waterfront Trends in PGA versus ARP (Ground Surface)



**Probabilistic Site Hazard Analysis**  
**Peak Ground Acceleration vs Return Period**

## PREDICTED SLIP SURFACE

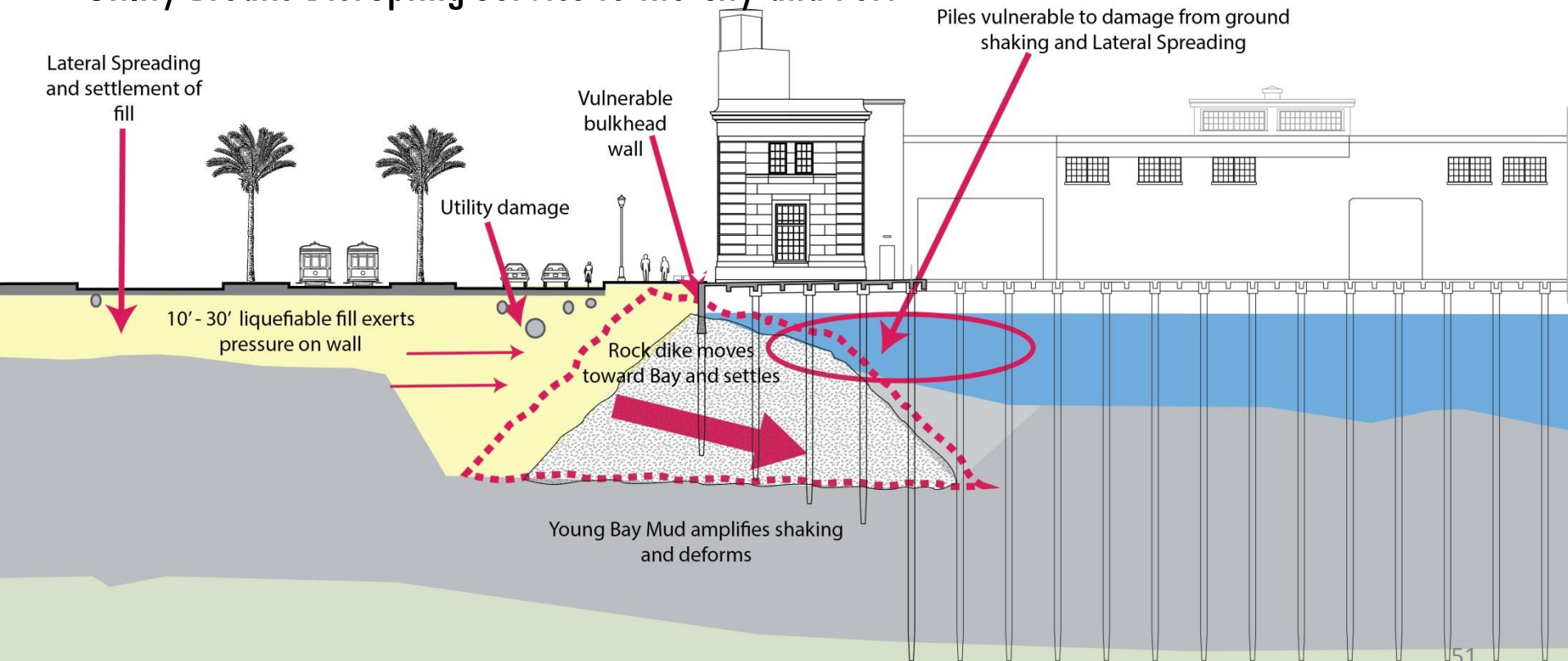


## Slope Stability Analysis of Seawall

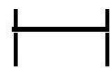
Various methods used, Calibrated to observations,  
Non-linear Bay Mud Properties and data from recent earthquakes

# Seawall – Vulnerabilities

- Liquefiable Fill & Soft Mud Cause Rock Seawall to move toward Bay and Settle
- Damage to Historic Bulkhead Wharves & Buildings supported on Piles over Seawall
- Compromised Access to Piers, Ferry's and Ships
- Cracking & Settlement of Embarcadero Roadway and Promenade
- Distortion of Light Rail Tracks
- Utility Breaks Disrupting Service to the City and Port

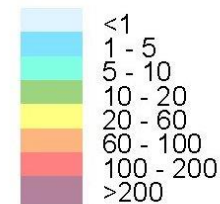






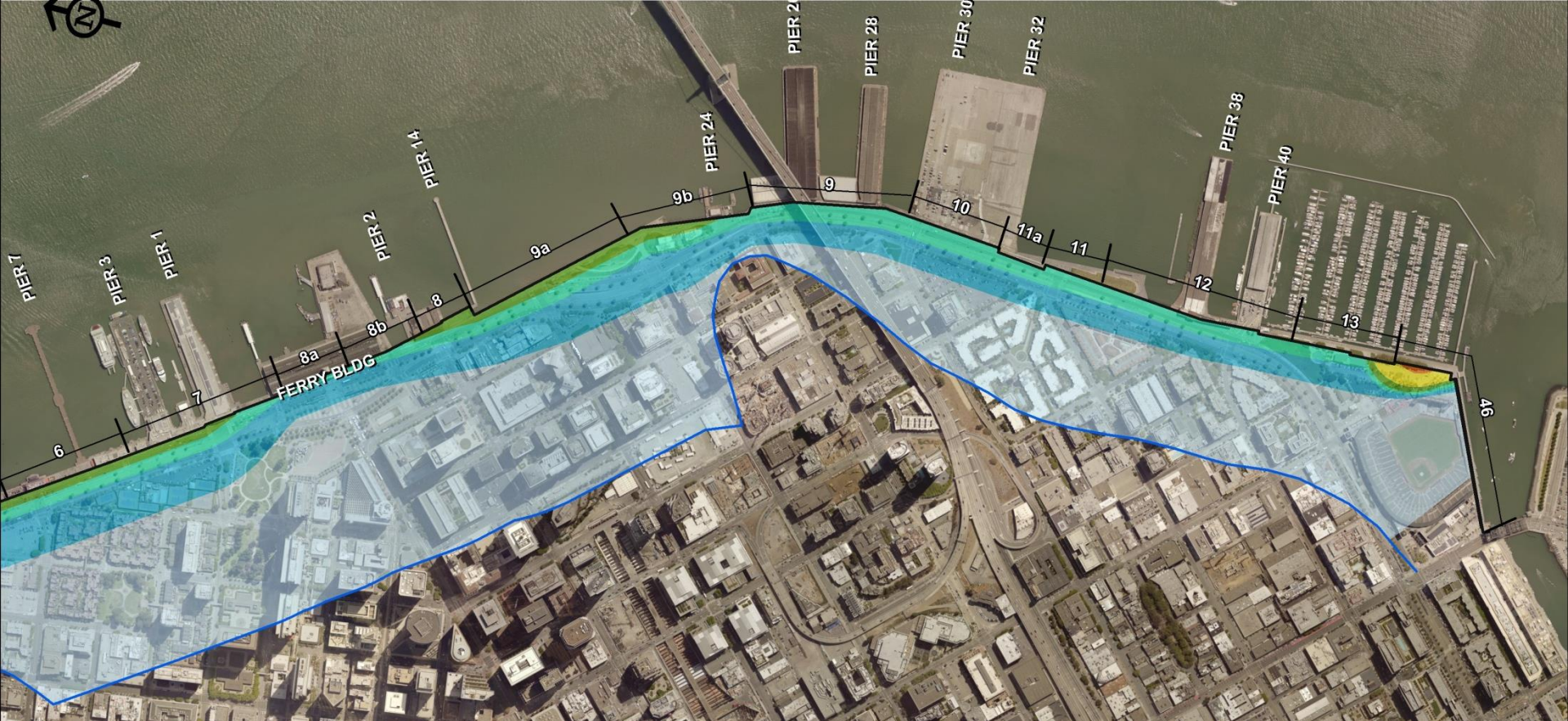
Seawall Sections

Lateral Spread Displacement - M8.0 San Andreas (median)  
Contour Interval (inches)



**Lateral Spreading Results:**  
**M8.0 San Andreas (median) (approx. 20%/50yrs)**











**Lateral Spreading Results:**  
**M8.0 San Andreas (median) (approx. 20%/50yrs)**

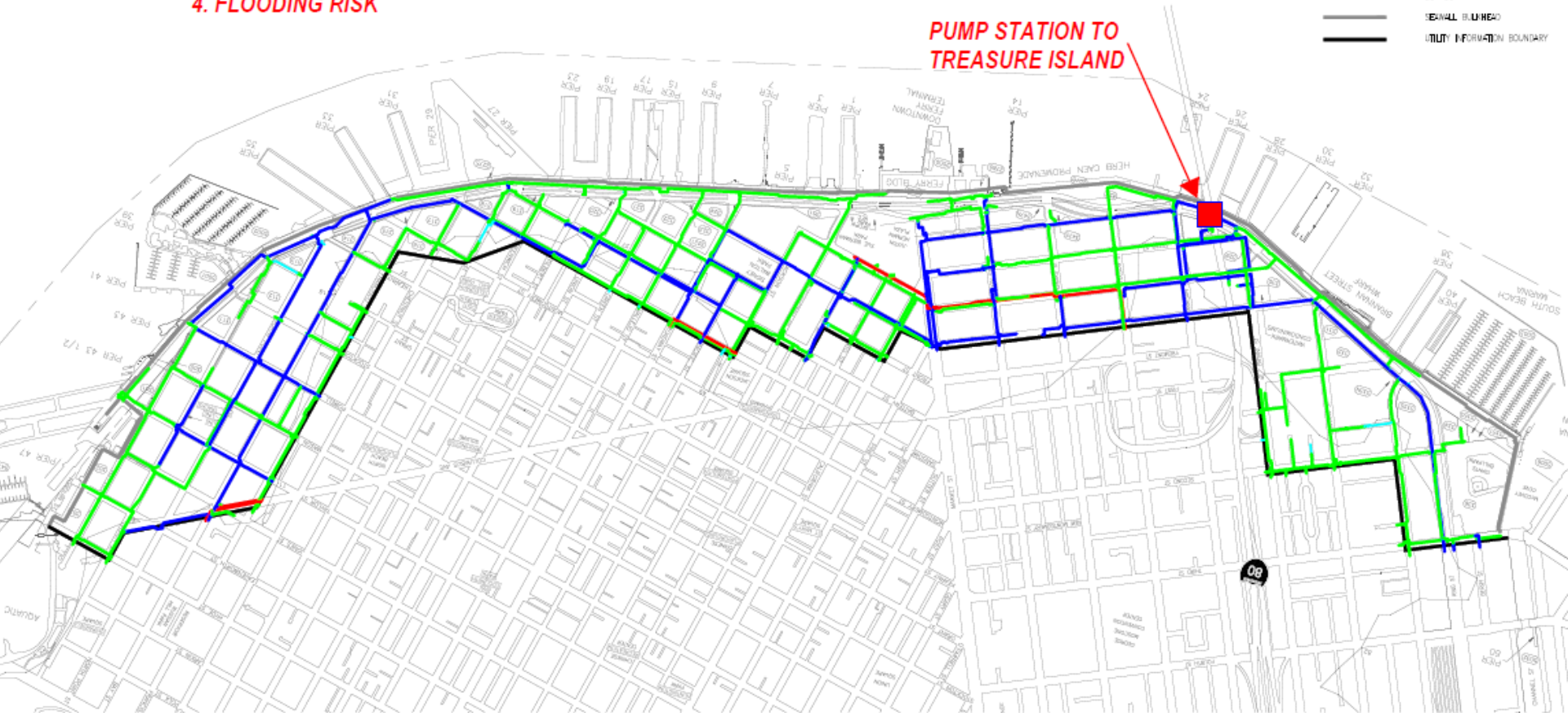
**CONCERNS:**

1. PUMP STATION
2. TO 20' ZONE OF LATERAL AND VERTICAL DISPLACEMENTS IMPACT TO THEIR PIPE LINES AND FACILITIES
3. SEA LEVEL RISE
4. FLOODING RISK

**LEGEND**

SYMBOL	DESCRIPTION
	4" AND UNDER
	6"-10"
	12"-18"
	20"-30"
	SEAWALL BLUEHEAD
	UTILITY INFORMATION BOUNDARY

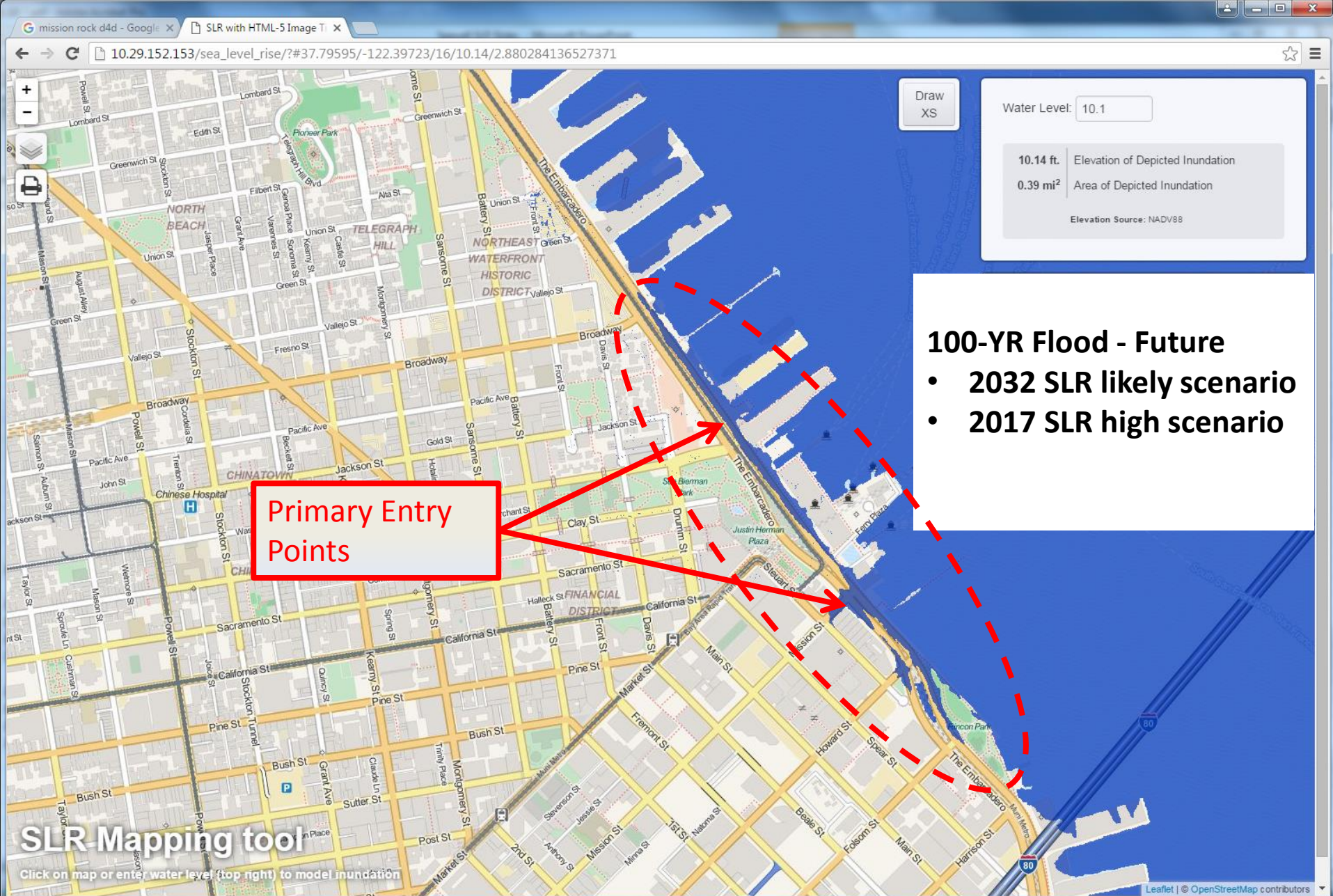
PUMP STATION TO  
TREASURE ISLAND



**SEAWALL VULNERABILITY STUDY**  
**SFPUC-WATER**

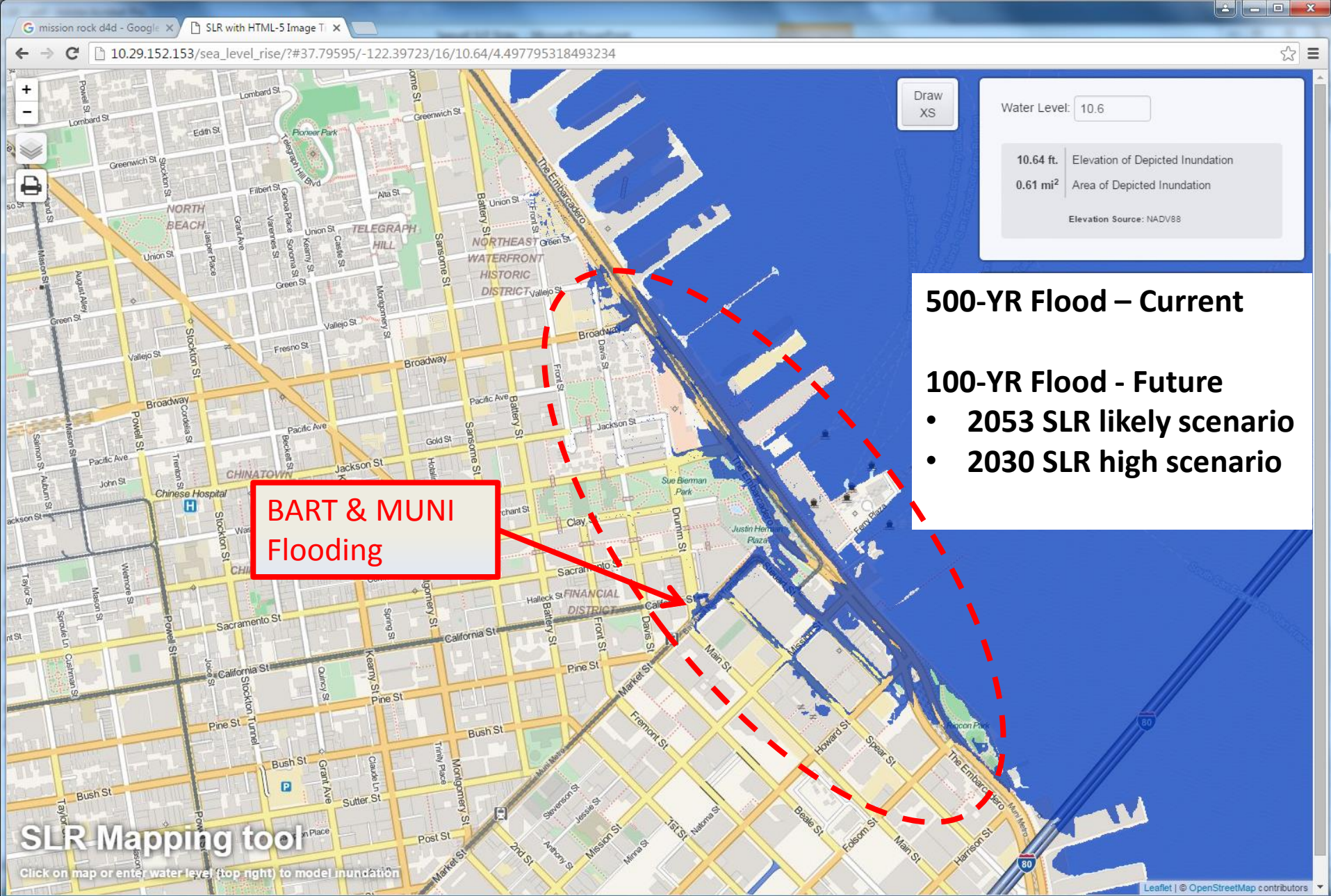
**Utility Mapping Example – Continuing work with Providers to understand system implications**





**SLR: 100 yr Storm + 6 inch**





**SLR: 100 yr Storm + 12 inch**

# Primary Impacts

**Safety:** Primarily in bulkhead wharves, buildings and promenade sections over bulkheads.

## **Disruption:**

- Tourism: 18M visitors, \$11B spending, \$3B payroll
- Port: \$2.1 B/yr Port rent, business income, wages
- Transportation: Ferry, Muni, Cars, Bikes, Pedestrian
- Maritime: Ferry and Cruise Industry, Bar Pilots, Water Taxi
- Emergency Response: Ferry system, waterside transit
- Utility Services: Loss of services to waterfront and City

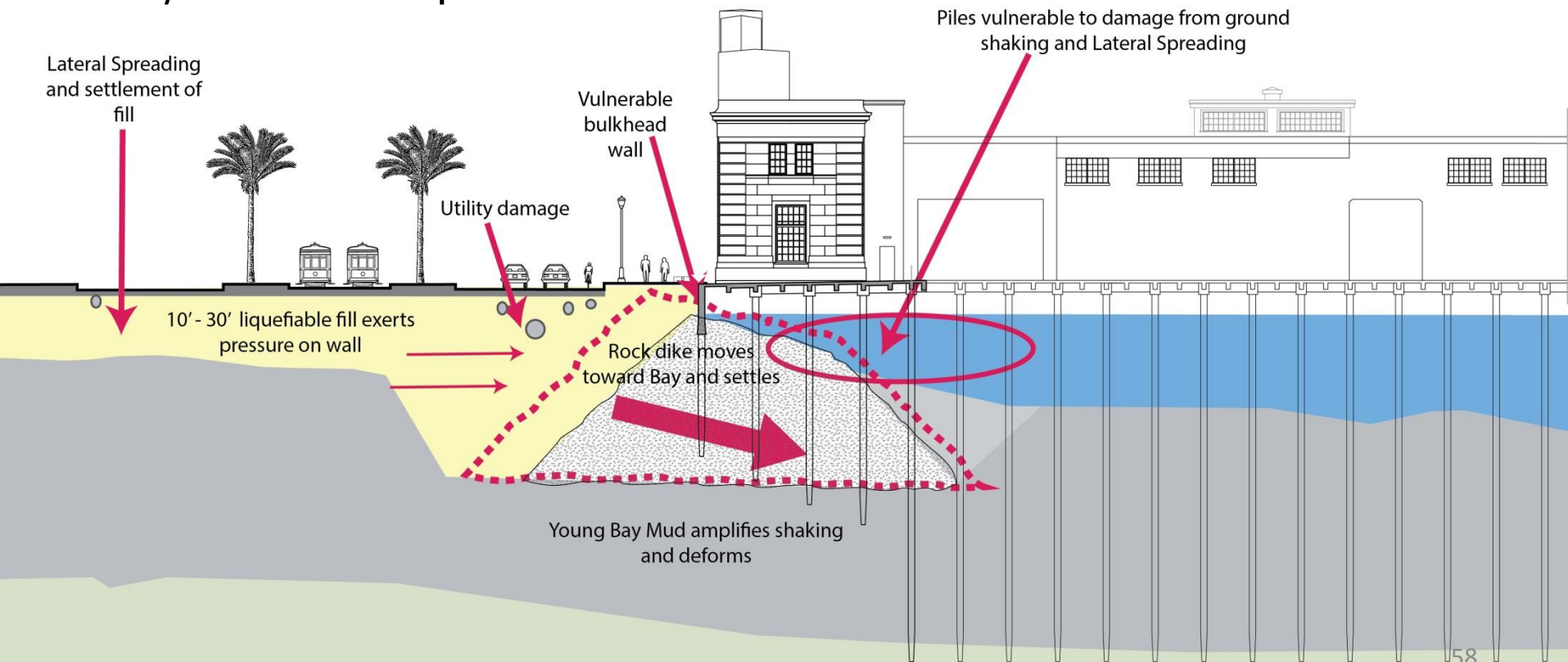
## **Damage:**

- \$1.6B Port Assets at Risk



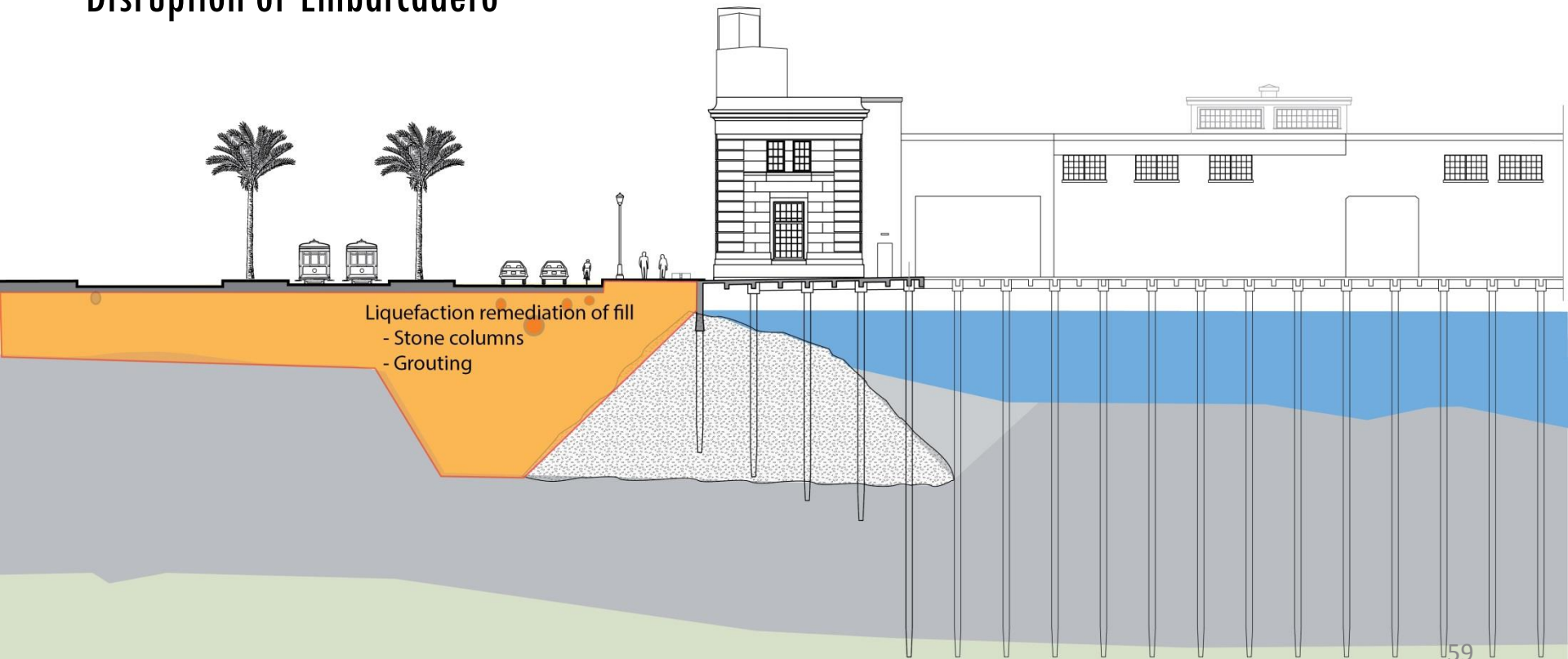
# Seawall – Mitigation Options

- Liquefaction Remediation of Upland Fill (Stone Columns, Grouting, Densification)
- Ground Improvement below Rock Dike (Jet Grouting)
- Ground Improvement Landside of Bulkhead (Jet Grouting, Deep Soil Mixing)
- Seawall Replacement, Bayside
- Bulkhead Wall & Wharf Retrofits or Replacement
- Utility Relocation or Replacement



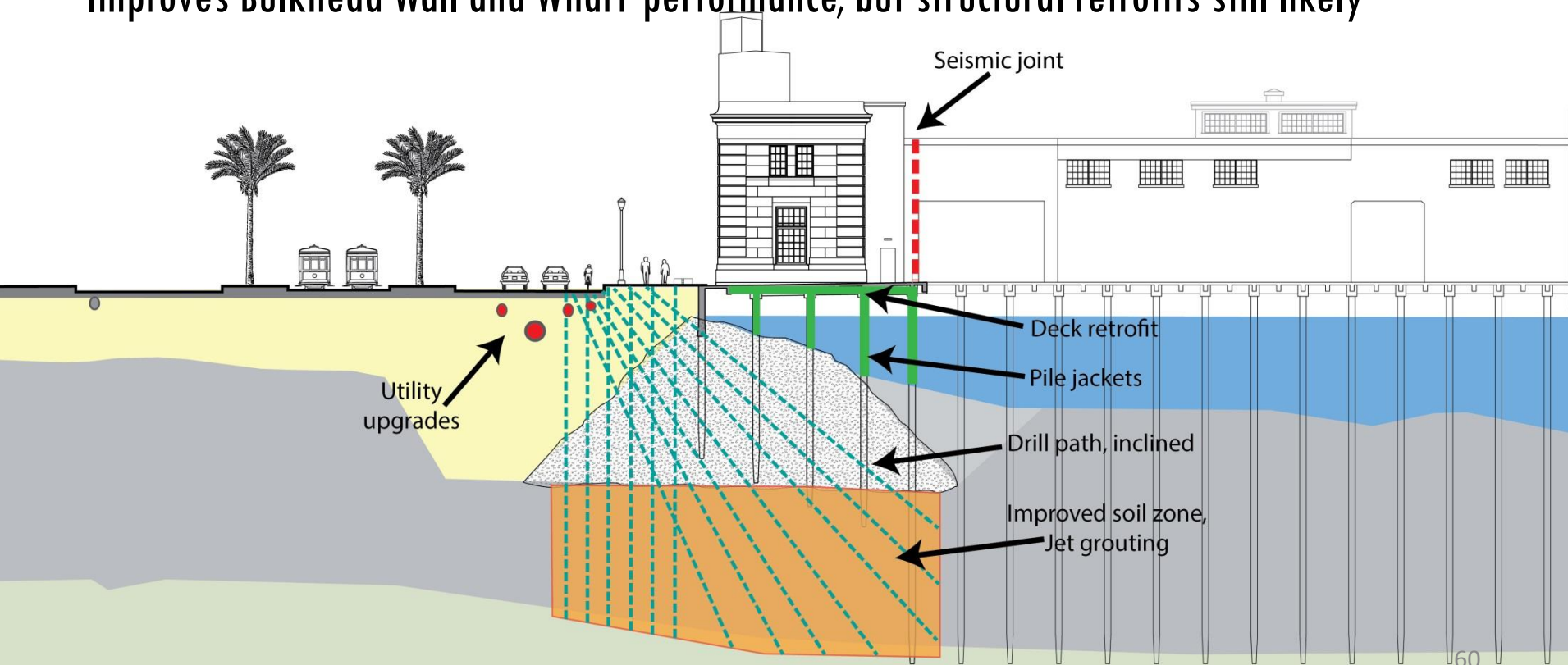
# Option 1: Liquefaction Remediation of Upland Fill

- Techniques: Stone Columns, Grouting, Soil Mixing, Compaction
- Reduces earthquake pressure on Seawall and lowers permanent ground displacements
- Reduces utility, roadway & Muni earthquake damage
- Does not provide stable base for SLR adaptation
- Disruption of Embarcadero



# Option 2: Ground Improvement Under Seawall

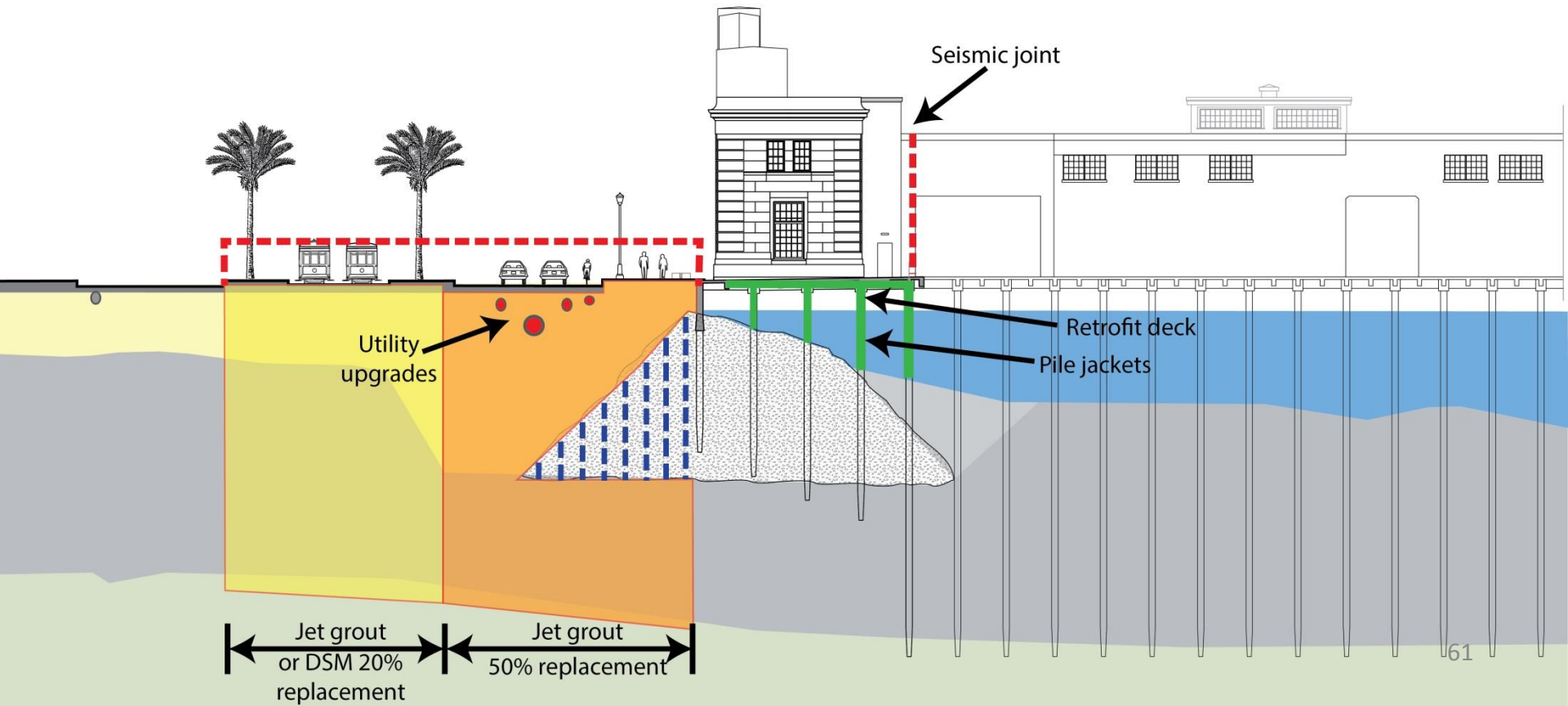
- Improve soil under Seawall rock dike using jet grouting (vertical or inclined)
- Significantly reduces lateral spreading and settlement
- Allows raising of ground elevation in future
- Landside disruption during construction, Replace brittle utilities at same time
- Costly ground improvement technique, need to drill through Rock Dike
- Improves Bulkhead Wall and Wharf performance, but structural retrofits still likely





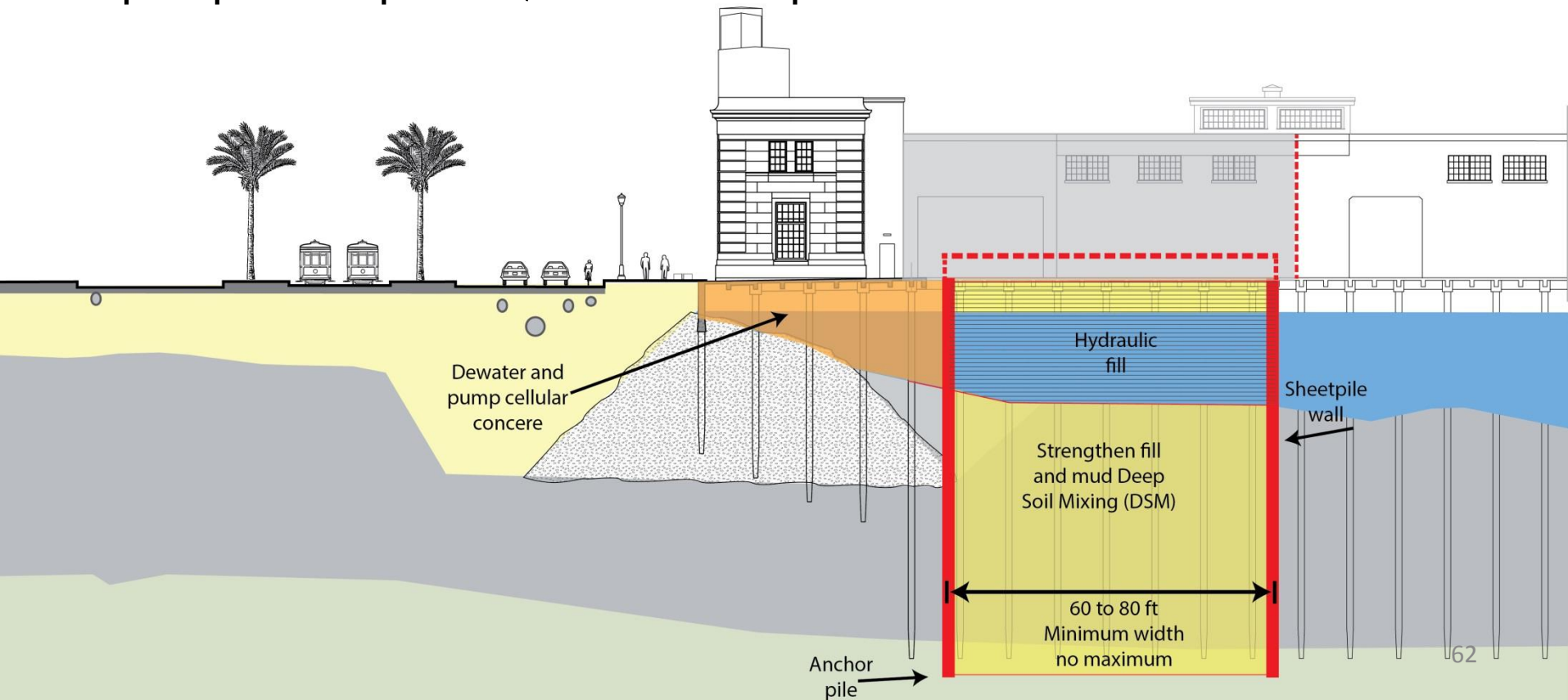
# Option 3: Ground Improvement Landside of Seawall

- Jet Grouting and Deep Soil Mixing to improve landside fill
- Stabilizes Embarcadero and reduces lateral spreading and settlement
- Combine with Bulkhead Wharf Pile and Deck Retrofits
- Replace brittle utility mains and laterals
- Provides stable base for SLR adaptation



# Option 4: New Bayward Seawall

- Relocate portion of pier shed & demolish affected portion of pier deck
- Drive inner and outer sheetpile walls, place hydraulic fill in between
- Strengthen fill and mud using deep soil mixing
- Dewater below bulkhead wharf and pump lightweight fill
- Replace portion of pier shed; elevation is adaptable



# Preliminary Conclusions - Needs

\$2B to \$3B Overall Need, up to \$5B with Sea Level Rise

Initial focus on safety and critical facilities: Requires more study, outreach, pilot projects

- Improve Earthquake Safety, particularly to Non-Ductile Concrete Bulkhead Wharves
- Reduce Earthquake Damage/Disruption for Essential Facilities and Lifelines
- Flood Protection Improvements south of Ferry Bldg to Pier 22-1/2: Embarcadero / MUNI / BART

San Francisco Resiliency Strategy – Earthquake Resilient Waterfront by 2040



# Next Steps

## April/May 2016

- Outreach and comments from Port tenants & partners

## Summer 2016

- Finalize Seawall Earthquake Vulnerability Study (June)
- Status report to Port Commission (late summer)

## 2016 - 2017

- Coordinate with City Lifelines Council, City Resiliency Plan, & Mayor's Sea Level Rise Action Plan
- Include in Port's Waterfront Land Use Plan Update
- \$10M (\$8M City, \$2M Port) for Seawall Resiliency Program
- Seek US Army Corps of Engineer Flood Protection Study
- Participate in Living Cities Infrastructure Financing Cohort

# Case Studies

- **Brannan Street Wharf**
- **Pier 43 Bay Trail Link**
- **Seattle Seawall**



# Pier 43 Bay Trail Link (2012): \$10.2 M





# Pier 43 Bay Trail Link (2012): Seawall Section B



# Pier 43 Bay Trail Link (2012): Timber Bulkhead Wall and Wharf in Poor Condition, removed





# Pier 43 Bay Trail Link(2012): New Bulkhead





# Brannan Street Wharf Project (2013): \$25M





# Brannan Street Wharf (2013): Bulkhead Wall, Section 11 – To Remain





# Brannan Street Wharf (2013): Pier 36 Shed Removal





# Brannan Street Wharf (2013): Removal of Pier 36



# Brannan Street Wharf (2013): Removal of Bulkhead Wharf Section 11





# Brannan Street Wharf (2013): New Wharf, Ductile Piles accommodate movement Construction from Water





# Seattle Seawall Replacement



0.8 Mile \$400M Cost

# THANK YOU – QUESTIONS?



*Result of Earth-quake on East St. near the Ferry.*

**1906 EQ – Embarcadero near Lombard**