

MEMORANDUM

April 18, 2014

TO: MEMBERS, PORT COMMISSION
Hon. Leslie Katz, President
Hon. Willie Adams, Vice President
Hon. Kimberly Brandon
Hon. Mel Murphy
Hon. Doreen Woo Ho

FROM: Monique Moyer
Executive Director

SUBJECT: Request approval to apply for, accept and expend one million dollars (\$1,000,000) Congestion Mitigation and Air Quality Improvement (CMAQ) funding from the Metropolitan Transportation Commission (MTC) and California Coastal Conservancy through the Priority Conservation Area (PCA) grant program for pedestrian and bicycle improvements within the Pier 70 Crane Cove Park project area and committing any necessary matching funds

DIRECTOR'S RECOMMENDATION: Approve Attached Resolution

EXECUTIVE SUMMARY

Port staff is seeking authorization from the Port Commission to apply for, accept and expend a one million dollar grant (\$1,000,000) from the MTC and the Coastal Conservancy for pedestrian and bicycle improvements within the planned Pier 70 Crane Cove Park project. The funds will be used for the construction phase of the project and will include a new sidewalk along Illinois Street between 18th and 19th Streets, sidewalks along the future extension of 19th Street and other pedestrian and bicycle improvements within the park.

The Priority Conservation Area (PCA) Grant program is a pilot program between the MTC and California Coastal Conservancy. The goal of the PCA program is to support the Plan Bay Area, which is an integrated long-range transportation and land use/housing plan for the San Francisco Bay area. The PCA program has many goals including providing and enhancing bicycle and pedestrian access to open space and parkland resources.

THIS PRINT COVERS CALENDAR ITEM NO. 10A

The PCA grant program requires a 3:1 match, including a federally required 11.47% match. The Port's match will include other funds expended on components of the Crane Cove Park project which is being funded primarily by the 2008 and 2012 Parks General Obligation Bonds and other Port monies.

The Pier 70 Crane Cove Park project located within the Port's southern waterfront is a long standing project of the Port of San Francisco. Once completed (expected in 2016) it will be a signature destination open space which will be an amenity to the City, especially the southeast section. The improvements will provide access to the bay; places to recreate and contemplate; and opportunities to learn and celebrate the Port's rich maritime and ship building history.

PROJECT

The Pier 70 Crane Cove Park Project is located on an approximately eight acre site generally east of Illinois Street between 19th and Mariposa Streets along the Bay shoreline (see Exhibit 1, Project Location and Setting). The Project is a long standing goal of the Port, the City and a variety of stakeholder groups, has tremendous local and regional support and excitement and is identified in the Port's Waterfront Land Use Plan, the Pier 70 Preferred Master Plan, the City's Eastern Neighborhoods Plan and the Blue Greenway, Bay Trail and Bay Area Water Trail Plans.

In December 2013, Port staff working through an extensive community planning process completed a Park Master Plan, Phasing Plan and Cost Estimate. The Park Master Plan (see Exhibit 2, Crane Cove Park Master Plan) includes a variety of uses and programs that help provide access for the Eastern Neighborhoods shoreline, including: adaptive reuse of historic resources consistent with the Secretary of Interior Standards; creation of a shoreline for access into the bay; a children's play area multi-purpose lawn area; a crane plaza to celebrate, recognize and interpret the last remaining intact ship building slipway, Slipway 4; and new sidewalks and a park entrance created by the extension of 19th Street to the east. Once completed, Crane Cove Park will become a signature waterfront open space that provides a new amenity to the Port's Southern Waterfront communities and a facility that celebrates the significant history that Pier 70 played in ship building during the early to mid-1900s and ship repair since. This Master Plan was reviewed with the Port Commission at its March 25, 2014 meeting.¹

If approved, this grant will assist in closing a pedestrian gap along the Bay Trail and Blue Greenway, improve connectivity between the Port's open space system and provide for pedestrian and bicycle improvements within the park.

GRANT

The PCA grant program is a pilot Program established in 2012 by MTC and the California Coastal Commission. The pilot program includes \$7.45 million for Bay area projects, including \$5 million in MTC grants to supplement \$2.45 million in state resource bond funds approved by the Coastal Conservancy. Priority Conservation

¹ <http://www.sfport.com/modules/showdocument.aspx?documentid=7840>

Areas (PCAs) are locations designated as having regional significance and broad community support for preservation as agricultural land; as historic, scenic, cultural or recreational sites; or for natural resource, habitat or ecosystem protection. MTC dedicated federal funds for the PCA Grant pilot program and selected the Coastal Conservancy to screen proposals for up to \$5 million in grants of \$100,000 to \$1 million submitted by local governments in Alameda, Contra Costa, San Francisco, San Mateo and Santa Clara counties. Grantees are required to match the funds at a 3:1 ratio (Port 3: Grantor 1) including a required 11.47% federal match.

The Port will match the \$1,000,000 grant for Crane Cove Park with \$3,000,000 other Park improvements.

Park Project Element	Grant Fund Amount	Port Match
Illinois Street Sidewalk, 19 th Street Sidewalk, Park Pathways	\$1,000,000	
Park Pathways, Shoreline Improvements		\$3,000,000

PROJECT SCHEDULE

Upon necessary authorizations, the following outlines the project milestones:

- Complete Schematic Design July, 2014
- Complete Detail Design and bid documents March, 2015
- Bid and Award Construction March – July 2015
- Construction July 2015 - July 2016
- Open to Public July 2016

RECOMMENDATION

Port staff recommends that the Port Commission approve the attached resolution to apply for, and subject to Board of Supervisors’ approval accept and expend, one million dollars (\$1,000,000) Congestion Mitigation and Air Quality improvement funding from the MTC through the PCA grant program for pedestrian and bicycle improvements within the Pier 70 Crane Cove Park project area and committing any necessary matching funds.

Prepared by: David Beaupre, Senior Planner

Prepared for: Byron Rhett, Deputy Director
Planning and Development

Exhibits

1. Project Location & Setting
2. Crane Cove Park Master Plan

**PORT COMMISSION
CITY AND COUNTY OF SAN FRANCISCO**

RESOLUTION NO. 14-22

Authorizing the filing of an application for funding assigned to Metropolitan Transportation Commission (MTC) and committing any necessary matching funds and stating the assurance to complete the project

WHEREAS, the Pier 70 Crane Cove Park is a long planned open space project, identified in Port's Waterfront Land Use Plan, the Pier 70 Preferred Master Plan, the City's Eastern Neighborhoods Plan and the Blue Greenway, Bay Trail and Bay Area Water Trail Plans; and

WHEREAS, the Port has developed a Park Master Plan through a community planning process, which includes several pedestrian and bicycle amenities; and

WHEREAS, the Pier 70 Crane Cove Project is located within the MTC and Association of Bay Area Governments, Priority Conservation Area; and

WHEREAS, the Port of San Francisco (herein referred to as APPLICANT) is submitting an application to the Metropolitan Transportation Commission (MTC) for one million dollars (\$1,000,000) in funding assigned to MTC for programming discretion, including but not limited to federal funding administered by the Federal Highway Administration (FHWA) such as Surface Transportation Program (STP) funding, Congestion Mitigation and Air Quality Improvement (CMAQ) funding and/or Transportation Alternatives (TA) funding (herein collectively referred to as REGIONAL DISCRETIONARY FUNDING) for the Pier 70 Crane Cove Park 19th Street and Illinois Street sidewalk and pedestrian improvement projects (herein referred to as PROJECT) for the Priority Conservation Area Grant (herein referred to as PROGRAM); and

WHEREAS, the Moving Ahead for Progress in the 21st Century Act (Public Law 112-141, July 6, 2012) and any extensions or successor legislation for continued funding (collectively, MAP 21) authorize various federal funding programs including, but not limited to the Surface Transportation Program (STP) (23 U.S.C. § 133), the Congestion Mitigation and Air Quality Improvement Program (CMAQ) (23 U.S.C. § 149) and the Transportation Alternatives Program (TA) (23 U.S.C. § 213); and

WHEREAS, state statutes, including California Streets and Highways Code 182.6 and 182.7 provide various funding programs for the programming discretion of the Metropolitan Planning Organization (MPO) and the Regional Transportation Planning Agency (RTPA); and

WHEREAS, pursuant to MAP-21, and any regulations promulgated thereunder, eligible project sponsors wishing to receive federal funds for a project shall submit an application first with the appropriate MPO for review and inclusion in the MPO's Transportation Improvement Program (TIP); and

WHEREAS, MTC is the MPO and RTPA for the nine counties of the San Francisco Bay region; and

WHEREAS, MTC has adopted a Regional Project Funding Delivery Policy (MTC Resolution No. 3606, revised) that sets out procedures governing the application and use of federal funds; and

WHEREAS, APPLICANT is an eligible sponsor for REGIONAL DISCRETIONARY FUNDING; and

WHEREAS, as part of the application for REGIONAL DISCRETIONARY FUNDING MTC requires a resolution adopted by the responsible implementing agency stating the following:

1. the commitment of any required matching funds; and
2. that the sponsor understands that the REGIONAL DISCRETIONARY FUNDING is fixed at the programmed amount, and therefore any cost increase cannot be expected to be funded with additional REGIONAL DISCRETIONARY FUNDING; and
3. that the project will comply with the procedures, delivery milestones and funding deadlines specified in the Regional Project Funding Delivery Policy (MTC Resolution No. 3606, revised); and
4. the assurance of the sponsor to complete the project as described in the application, subject to environmental clearance, and if approved, as included in MTC's federal Transportation Improvement Program (TIP); and
5. that the project will comply with all project-specific requirements as set forth in the PROGRAM; and
6. that the project (transit only) will comply with MTC Resolution No. 3866, revised, which sets forth the requirements of MTC's Transit Coordination Implementation Plan to more efficiently deliver transit projects in the region; now, therefore, be it

RESOLVED, that the APPLICANT is authorized to execute and file an application for funding for the PROJECT for REGIONAL DISCRETIONARY FUNDING under MAP-21 for continued funding; and be it further

RESOLVED, that the APPLICANT by adopting this resolution does hereby state that:

1. APPLICANT will provide any required matching funds; and
2. APPLICANT understands that the REGIONAL DISCRETIONARY FUNDING for the project is fixed at the MTC approved programmed amount, and that any cost increases must be funded by the APPLICANT from other funds, and that

- APPLICANT does not expect any cost increases to be funded with additional REGIONAL DISCRETIONARY FUNDING; and
3. APPLICANT understands the funding deadlines associated with these funds and will comply with the provisions and requirements of the Regional Project Funding Delivery Policy (MTC Resolution No. 3606, revised) and APPLICANT has, and will retain the expertise, knowledge and resources necessary to deliver federally-funded transportation projects, and has assigned, and will maintain a single point of contact for all FHWA-funded transportation projects to coordinate within the agency and with the respective Congestion Management Agency (CMA), MTC, Caltrans and FHWA on all communications, inquires or issues that may arise during the federal programming and delivery process for all FHWA-funded transportation projects implemented by APPLICANT; and
 4. PROJECT will be implemented as described in the complete application and in this resolution, subject to environmental clearance, and, if approved, for the amount approved by MTC and programmed in the federal TIP; and
 5. APPLICANT and the PROJECT will comply with the requirements as set forth in MTC programming guidelines and project selection procedures for the PROGRAM; and
 6. APPLICANT (for a transit project only) agrees to comply with the requirements of MTC's Transit Coordination Implementation Plan as set forth in MTC Resolution 3866, revised; and be it further

RESOLVED, that APPLICANT is an eligible sponsor of REGIONAL DISCRETIONARY FUNDING funded projects; and be it further

RESOLVED, that APPLICANT is authorized to submit an application for REGIONAL DISCRETIONARY FUNDING for the PROJECT; and be it further

RESOLVED, that there is no legal impediment to APPLICANT making applications for the funds; and be it further

RESOLVED, that there is no pending or threatened litigation that might in any way adversely affect the proposed PROJECT, or the ability of APPLICANT to deliver such PROJECT; and be it further

RESOLVED, that the Port Commission authorizes the Executive Director or her designee to execute and file an application with MTC for REGIONAL DISCRETIONARY FUNDING for the PROJECT as referenced in this resolution; and be it further

- RESOLVED, that a copy of this resolution will be transmitted to the MTC in conjunction with the filing of the application; and be it further
- RESOLVED, that the MTC is requested to support the application for the PROJECT described in the resolution and to include the PROJECT, if approved, in MTC's federal TIP; and be it further
- RESOLVED, that the Port Commission hereby authorizes the Executive Director to seek the Board of Supervisors' approval to accept and expend the REGIONAL DISCRETIONARY FUNDING for the PROJECT; and be it further
- RESOLVED, that the Port Commission hereby urges the Board of Supervisors to approve the request for approval to accept and expend the REGIONAL DISCRETIONARY FUNDING for the PROJECT; and be it further
- RESOLVED, that the Port Commission, subject to the Board of Supervisors' approval, hereby authorizes the Executive Director or her designee to execute for and on behalf of the City and County of San Francisco, any additional documents necessary to accept and expend the REGIONAL DISCRETIONARY FUNDING for the PROJECT, including any extensions, augmentations or amendments thereof.

I hereby certify that the foregoing resolution was adopted by the Port Commission at its meeting of April 22, 2014.

Secretary



exhibit 1: Site Location



0' 30' 60' 90' scale 1" = 30'

exhibit 2: Crane Cove Park Master Plan